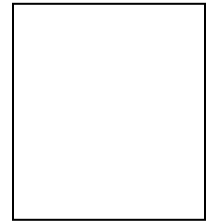




SHEFFIELD CITY COUNCIL Licensing Sub Committee Report



Report of: Chief Licensing Officer, Head of Licensing

Date: Monday 6th November at 10am

Subject: Gambling Act 2005

Author of Report: Shimla Finch

Summary: To consider an application to grant a premises licence for an Adult Gaming Centre made under the Gambling Act 2005 for **Royal Amusements, 9 Fargate, Sheffield, S1 2HD**

Recommendations: That members carefully consider the representations made in accordance with the legislation, codes of practice, guidance to local authorities and the Licensing Authority's Statement of Principles (policy).

Background Papers: Attached documents
[Sheffield City Councils Statement of Principles – Gambling Act 2005](#)
[Gambling Commissions Guidance for Licensing Authorities](#)
[Gambling Commissions Licence Conditions and Code of Practice](#)

Category of Report: OPEN

**REPORT OF THE CHIEF LICENSING OFFICER
(HEAD OF LICENSING) TO THE LICENSING SUB COMMITTEE
GAMBLING ACT 2005**

Ref No 125/23

Royal Amusements, 9 Fargate, Sheffield, S1 2HD

1.0 PURPOSE OF REPORT

1.1 To consider an application for the grant of a premises licence for an 'Adult Gaming Centre' made under section 159 of the Gambling Act 2005.

2.0 BACKGROUND – THE GAMBLING REGULATORY FRAMEWORK

2.1 The Gambling Commission is responsible for regulating gambling in accordance with the Act, and for issuing '[operating licences](#)' to gambling businesses and '[personal licences](#)' to individuals. To help fulfil its role, the Commission attach [licence conditions and issue codes of practice](#) relating to how gambling facilities should be provided, and [guidance](#) to Licensing Authorities on how to implement their responsibilities under the Act. Operators must have or be in the process of applying for an 'operating licence' before they apply for a 'premises licence' in Local Authority areas.

2.2 Licensing Authorities are a key partner in gambling regulation, with a responsibility for overseeing 'non-remote' gambling in their local areas. This involves:

- setting the local framework for gambling through their statement of principles
- considering applications and issuing licences for premises where gambling takes place, with conditions where appropriate
- reviewing or revoking premises licences
- issuing permits for some forms of gambling
- undertaking inspection and enforcement activities, including tackling illegal gambling.

2.3 Like the Gambling Commission, Licensing Authorities are bound by a statutory 'aim to permit' and must grant premises licences so long as applications are:

- in accordance with the Gambling Commission's [codes of practice](#)
- in accordance with the [guidance to local authorities](#)
- in accordance with the [licensing authority's own statement of principles](#)
- reasonably consistent with the [three licensing objectives](#).

ADULT GAMING CENTRES (AGCs)

2.4 An adult gaming centre premises licence entitles the holder to make gaming machines available for use within an adult gaming centre. The Act permits the following on AGCs:

1. Category B machines

(The Category B machines are limited to B3 and B4 and the number of category B machines must not exceed 20% of the total number of gaming machines which are

available for use on the premises)

2. Unlimited category C and D machines

- 2.5 Details of the machine categories can be found on the following link: [The Categories of Gaming Machines Regulations 2007](#)
- 2.6 The following details the access permitted to an AGC:
- No one under the age of 18 is permitted to enter an Adult Gaming Centre.
 - No customer must be able to access the premises directly from any other licensed gambling premises.
- 2.7 Details of our local policy on Adult Gaming Centres can be found at [part 7.8 of SCC's Statement of Principles \(Gambling Policy\)](#), a section of which is detailed below for ease:

7.8.1 Policy - AGC

Factors for consideration by the Licensing Authority when determining the application for an Adult Gaming Centre will include the applicants demonstrating:

- Promotion of the licensing objectives in Part 4 of this policy and the Authority's considerations under this part
- Local area profiling through risk assessments and in particular the location (see location policy at Part 5); and
- Applicants measures and procedures to minimise illegal access to the premises by under 18's

The Authority will have specific regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant for an Adult Gaming Centre to satisfy to the Licensing Authority that there will be sufficient measures to control access to and participation in gambling by such persons.

The Authority will also expect applicants to offer their own measures to meet the licensing objectives; however appropriate measures / licence conditions imposed by the Authority may cover issues such as:

- proof of age schemes
- CCTV
- supervision of entrances / machine areas
- physical separation of areas
- location of entry
- notices / signage
- specific opening hours
- change machines
- self-barring schemes
- provision of information leaflets/helpline numbers for organisations such as GamCare
- staff training including age verification and safeguarding awareness training
- record keeping
- signage
- publicity or advertising.

This is not an exhaustive list and each application will be judged on its merits. Any effective measures to support the licensing objectives will be taken into account.

In addition to the mandatory conditions attached by regulations issued by the Secretary of State, conditions may be applied by the Authority in support of the licensing objectives if it is felt necessary (see section 10.4 on conditions).

2.8 Further information on AGCs can be found in the:

- [Gambling Commissions guidance to Local Authorities.](#)
- [Licence Conditions and Codes of Practice \(gamblingcommission.gov.uk\)](http://gamblingcommission.gov.uk)

Mandatory and default conditions of ACGs

2.9 The majority of premises licences under the Gambling Act 2005 will have mandatory and/or default conditions attached to the licence under [The Gambling Act 2005 \(Mandatory and Default Conditions\) \(England and Wales\) Regulations 2007](#). Default conditions are prescribed in regulations and will be attached to all classes of premises licence, unless excluded by the licensing authority. Mandatory conditions are automatically attached to a specific type of premises licence; the licensing authority has no discretion to alter or remove these conditions. These are detailed below:

Mandatory conditions attached to all premises licences.

- 1) *The conditions specified in paragraphs (2), (3) and (4) shall be attached to every premises licence.*
- 2) *The summary of the terms and conditions of the premises licence issued under section 164(1)(c) of the 2005 Act shall be displayed in a prominent place within the premises.*
- 3) *The layout of the premises shall be maintained in accordance with the plan.*
- 4) *The premises shall not be used for -*
 - (a) *the sale of tickets in a private lottery or customer lottery, or*
 - (b) *the sale of tickets in any other lottery in respect of which the sale of tickets on the premises is otherwise prohibited.*

Mandatory conditions attached to Adult Gaming Centre premises licences

1. *A notice stating that no person under the age of 18 years is permitted to enter the premises shall be displayed in a prominent place at every entrance to the premises.*
2. *No customer shall be able to access the premises directly from any other premises in respect of which a licence issued under Part 8 of the Act, or a permit issued under Schedule 10, 12 or 13 to the Act, has effect.*
3. *Any ATM made available for use on the premises shall be located in a place that requires any customer who wishes to use it to cease gambling at any gaming machine in order to do so.*
4. (1) *No alcohol shall be permitted to be consumed on the premises at any time during which facilities for gambling are being provided on the premises.*
(2) *A notice stating the condition in sub-paragraph (1) shall be displayed in a prominent place at every entrance to the premises.*

2.10 There are no Default Conditions on an Adult Gaming Centre licence.

LOCAL AREA RISK ASSESSMENTS

2.11 The Licensing Authority needs to be satisfied that there is sufficient evidence that the particular location of the premises would not undermine the licensing objectives.

2.12 The Gambling Commission's [Licence Conditions and Codes of Practice \(LCCP\)](#), sets out requirements for licensees to assess local risks posed by the provision of gambling facilities at their premises and to have policies, procedures and control measures in place to mitigate those risks. The codes of practice require licensees to share their risk assessment with Licensing Authorities.

2.13 Sheffield City Council's policy on applicant's local risk assessments is detailed in [Part 5 of the Gambling Policy Statement of Principles](#), this details what the Authority expects applicants to consider and detail in their risk assessments.

3.0 THE APPLICATION

3.1 The applicant is Mr Mohammed Yousaf.

3.2 The application was received by the Licensing Authority on the 16th of August 2023. A full copy of the following application documents is attached at Appendix 'A' of this report:

- Premises licence application
- Plan of the premises
- Local Area Risk Assessment

3.3 The Gambling Act 2005 and associated regulations, does not restrict the times that AGCs can operate. Therefore, AGCs may be open 24 hours, with the exception outlined in Section 183 of the Gambling Act 2005 which applies a condition on all premises licences that facilities for gambling must not be provided on Christmas Day. This application does not seek to restrict operating hours outside of this 24-hour entitlement.

4.0 REASONS FOR REFERRAL

4.1 The application has been referred to the Licensing Sub-Committee due to unresolved representations from the following which are attached at Appendix B:

- Sheffield's Office of Public Health
- South Yorkshire Police (Responsible Authority)
- Green Party City Ward Councillors – Cllr Ruth Mersereau and Cllr Martin Phills
- ChangingSheff – 'The residents' association for 27,000 people living within a radius of 750 metres of City Hall'
- Victoria Hall Methodist Church
- The Foundry Victoria Hall
- The Cathedral Church of St Peter & St Paul
- 1 x resident objection

- 4.2 Sheffield's Planning Department (a Responsible Authority under the Gambling Act 2005), have also made comments in relation to the application which is attached at Appendix 'C' with a copy of the applicant's response.
- 4.3 The objections referred to in 4.1 above detail concerns in relation to the following licensing objectives:
- preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime
 - protecting children and other vulnerable persons from being harmed or exploited by gambling.

In particular, the following factors:

- Area is a hotspot for violence and antisocial behaviour
 - Area is part of a violent crime initiative
 - Lack of resources to deal with current issues in the area
 - Likely increased gambling activity with a high risk of harm to people who live, work, study and socialise in this mixed-use area
 - Increased exposure to gambling related harm issues and vulnerable people in the area
 - Content around city centre regeneration and plans
 - Risks around the location of the gambling premises in particular to:
 - Demographics of local area and close to areas of high deprivation
 - Close proximity to sensitive buildings and sensitive locations (examples given)
 - Density of gambling premises in area and vulnerable people
 - Risk of problem gamblers – typically male and in younger age groups - student population and nearby universities
 - Exposure and negative affect to children/young adults and vulnerable persons
 - Exposure to vulnerable persons - proximity of the congregation points for people suffering from mental health issues and drug and alcohol addiction – [Archer Project](#) / McDonalds and the Cathedral grounds
 - The Foundry (close to proposed gambling premises) is a community hub for a number of support services including addiction support groups (sensitive building)
- 4.4. The representations detail the proposed gambling premises are located near to sensitive buildings and locations. A list and plans have been mapped out for Members to view premises that may fall within those listed in Part 5 of the Gambling Statement of Principles (policy) along with information relating to the area as described under the same part of the policy. This is attached at Appendix 'D' of this report.
- 4.5 The applicant and the objectors have been invited to attend the hearing. Copies of the front page of the notices are attached to this report labelled Appendix 'E'.

5.0 POLICIES, STRATEGIES AND PLANS TO CONSIDER

51 Members are to consider the following policies, strategies and plans:

Sheffield City Council's Statement of Licensing Policy

- **Part 3** – Integrating Strategies
- **Part 4** – Licensing Objectives
 - In particular to Objective 3 – protecting children and other vulnerable persons from being harmed or exploited by gambling
- **Part 5** – Location, Area Profiling and Risk assessments
 - 5.2 Policy- Location
 - 5.3 Areas profiling and risk assessments
 - 5.4 Policy - Risk
 - 5.5 Policy - Area
- **Part 7** – Premises licence
 - 7.8 Adult Gaming Centre

Gambling Commission Guidance to Local Authorities:

- **Part 21** – [Adult Gaming Centres – all 5 paragraphs](#)

Gambling Commission's code of practice:

- Licence conditions and codes of practice (LCCP) – [assessing local risk](#)
- [Regeneration of Fargate and High Street \(welcometosheffield.co.uk\)](#)
- [City Centre Strategic Vision | Sheffield City Council](#)

6.0 FINANCIAL IMPLICATIONS

6.1 There are no specific financial implications arising from this application. However, additional costs may be incurred should the matter go to appeal. In such an eventuality it may not be possible to recover all these costs. The impact of these additional costs (if any) will be kept under review and may be subject of a further report during the year.

7.0 THE LEGAL POSITION

7.1 The Section 153 of the Gambling Act 2005, provides that in determining applications the licensing authority shall aim to permit the use of the premises for gambling in so far as it thinks it is–

- a) in accordance with any relevant (Gambling Commissions) [code of practice](#) under section 24,
- b) in accordance with any [relevant guidance](#) issued by the Commission under section 25,
- c) reasonably consistent with the [licensing objectives](#) (subject to paragraphs (a) and (b)), and
- d) in accordance with the [statement published by the authority](#) under section 349 (subject to paragraphs (a) to (c)).

7.2 In determining whether to grant a premises licence a licensing authority may not have regard to the expected demand for the facilities which it is proposed to provide.

7.3 If the licensing authority issues an adult gaming centre premises licence, this will be subject to the mandatory conditions applicable to such premises licences, as prescribed under

section 167 of the Act. The mandatory conditions are details in paragraph 2.9 above.

- 7.4 Further to the mandatory conditions, where a licensing authority issue a premises licence they may
- (a) attach a condition to the licence
 - (b) exclude a condition that would otherwise be attached to the licence by virtue of section 168 of the Act (default conditions) There are however no default conditions prescribed under section 168 of the Act in relation to adult gaming centre premises licences.

8.0 HEARINGS REGULATIONS

- 8.1 [Regulations](#) governing hearings under the Gambling Act 2005 have been made by the Secretary of State.
- 8.2 The Licensing Authority has provided all parties with the information required in the Regulations to the 2005 Act as set out at Appendix 'E'.
- 8.3 Attached at Appendix 'E' is the following: -
- a) a copy of the Notice of Hearing;
 - b) the rights of a party provided in Regulations;
 - c) the consequences if a party does not attend or is not represented at the hearing
 - d) the procedure to be followed at the hearing.

9.0 APPEALS

- 9.1 The Gambling Act 2005 section 206 makes provision for appeals to be made by the applicant and those making representations against decisions of the Licensing Authority to the Magistrates' Court.

10.0 RECOMMENDATIONS

- 9.1 That members carefully consider the representations made in accordance with the legislation, codes of practice, guidance to local authorities and the Licensing Authority's Statement of Principles (policy).

11.0 OPTIONS OPEN TO THE COMMITTEE

- 11.1 To grant the premises licence in the terms requested.
- 11.2 To grant the premises licence with conditions.
- 11.3 To reject the application.

Stephen Lonnia

Stephen Lonnia
Chief Licensing Officer, Head of Licensing

Date: 6th November 2023

Appendix 'A

Application documents

**Application for a premises licence
under the Gambling Act 2005 (standard form)**

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

If you are completing this form by hand, please write legibly in block capitals using ink. Use additional sheets if necessary (marked with the number of the relevant question). You may wish to keep a copy of the completed form for your records.

Where the application is—

- In respect of a vessel, or
- To convert an authorisation granted under the Betting, Gaming and Lotteries Act 1963 or the Gaming Act 1968,

the application should be made on the relevant form for that type of premises or application.

Part 1 – Type of premises licence applied for

Regional Casino

Large Casino

Small Casino

Bingo

Adult Gaming Centre

Family Entertainment Centre

Betting (Track)

Betting (Other)

Do you hold a provisional statement in respect of the premises? Yes No

If the answer is "yes", please give the unique reference number for the provisional statement (as set out at the top of the first page of the statement):

Part 2 – Applicant Details

If you are an individual, please fill in Section A. If the application is being made on behalf of an organisation (such as a company or partnership), please fill in Section B.

Section A

Individual applicant

1. Title: Mr Mrs Miss Ms Dr Other (please specify)

2. Surname: **YOUSAF**

Other name(s): **MOHAMMED**

[Use the names given in the applicant's operating licence or, if the applicant does not hold an operating licence, as given in any application for an operating licence]

3. Applicant's address (home or business – *[delete as appropriate]*):

[REDACTED ADDRESS]

Postcode: [REDACTED]

4(a) The number of the applicant's operating licence (as set out in the operating licence):

000-002366-10210-009

4(b) If the applicant does not hold an operating licence but is in the process of applying for one, give the date on which the application was made:

5. Tick the box if the application is being made by more than one person.

[Where there are further applicants, the information required in questions 1 to 4 should be included on additional sheets attached to this form, and those sheets should be clearly marked "Details of further applicants".]

Section B

Application on behalf of an organisation

6. Name of applicant business or organisation:

[Use the names given in the applicant's operating licence or, if the applicant does not hold an operating licence, as given in any application for an operating licence.]

7. The applicant's registered or principal address:

Postcode:

8(a) The number of the applicant's operating licence (as given in the operating licence):

8(b) If the applicant does not hold an operating licence but is in the process of applying for one, give the date on which the application was made:

9. Tick the box if the application is being made by more than one organisation.

[Where there are further applicants, the information required in questions 6 to 8 should be included on additional sheets attached to this form, and those sheets should be clearly marked "Details of further applicants".]

Part 3 – Premises Details

10. Proposed trading name to be used at the premises (if known): **ROYAL AMUSEMENTS**

11. Address of the premises (or, if none, give a description of the premises and their location):

**9 FARGATE
SHEFFIELD**

Postcode: **S1 2HD**

12. Telephone number at premises (if known):

13. If the premises are in only a part of a building, please describe the nature of the building (for example, a shopping centre or office block). The description should include the number of floors within the building and the floor(s) on which the premises are located.

GROUND FLOOR OF 9 FARGATE, SHEFFIELD, S1 2HD

14(a) Are the premises situated in more than one licensing authority area?

~~Yes~~/No [delete as appropriate]

14(b). If the answer to question 14(a) is yes, please give the names of all the licensing authorities within whose area the premises are partly located, **other than the licensing authority to which this application is made:**

Part 4 – Times of operation

15(a). Do you want the licensing authority to exclude a default condition so that the premises may be used for longer periods than would otherwise be the case? ~~Yes~~/No [delete as appropriate]
 [Where the relevant kind of premises licence is not subject to any default conditions, the answer to this question will be no.]

15(b). If the answer to question 15(a) is yes, please complete the table below to indicate the times when you want the premises to be available for use under the premises licence.

	<i>Start</i>	<i>Finish</i>	<i>Details of any seasonal variation</i>
Mon	<i>hh:mm</i>	<i>hh:mm</i>	
Tue			
Wed			
Thurs			
Fri			
Sat			
Sun			

16. If you wish to apply for a premises licence with a condition restricting gambling to specific periods in a year, please state the periods below using calendar dates:

Part 5 – Miscellaneous

17. Proposed commencement date for licence (leave blank if you want the licence to commence as soon as it is issued): (dd/mm/yyyy)

18(a). Does the application relate to premises which are part of a track or other sporting venue which already has a premises licence? ~~Yes~~/No [delete as appropriate]

18(b). If the answer to question 18(a) is yes, please confirm by ticking the box that an application to vary the main track premises licence has been submitted with this application.

19(a). Do you hold any other premises licences that have been issued by this licensing authority? ~~Yes~~/ No [delete as appropriate]

19(b). If the answer to question 19(a) is yes, please provide full details:

20. Please set out any other matters which you consider to be relevant to your application:

Part 6 – Declarations and Checklist (Please tick)

~~I/We~~ confirm that, to the best of my/~~our~~ knowledge, the information contained in this application is true. ~~I/We~~ understand that it is an offence under section 342 of the Gambling Act 2005 to give information which is false or misleading in, or in relation to, this application.

~~I/We~~ confirm that the applicant(s) have the right to occupy the premises.

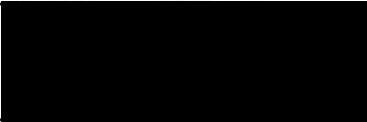
Checklist:

- Payment of the appropriate fee has been made/is enclosed
- A plan of the premises is enclosed
- ~~I/we~~ understand that if the above requirements are not complied with the application may be rejected
- ~~I/we~~ understand that it is now necessary to advertise the application and give the appropriate notice to the responsible authorities

Part 7 – Signatures

21. Signature of applicant or applicant’s solicitor or other duly authorised agent. If signing on behalf of the applicant, please state in what capacity:

Signature:



Print Name: **MOHAMMED YOUSAF**

(28/07/2023)

Capacity: **OWNER**

22. For joint applications, signature of 2nd applicant, or 2nd applicant’s solicitor or other authorised agent. If signing on behalf of the applicant, please state in what capacity:

Signature:

Print Name:

Date: (dd/mm/yyyy)

Capacity:

[Where there are more than two applicants, please use an additional sheet clearly marked “Signature(s) of further applicant(s)”. The sheet should include all the information requested in paragraphs 21 and 22.]

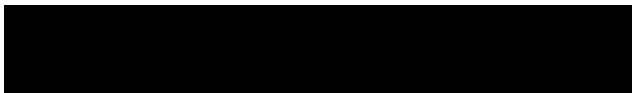
[Where the application is to be submitted in an electronic form, the signature should be generated electronically and should be a copy of the person’s written signature.]

Part 8 – Contact Details

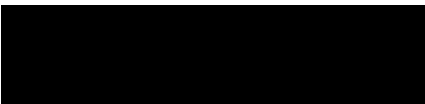
23(a) Please give the name of a person who can be contacted about the application:

MOHAMMED YOUSAF

23(b) Please give one or more telephone numbers at which the person identified in question 23(a) can be contacted:



24. Postal address for correspondence associated with this application:

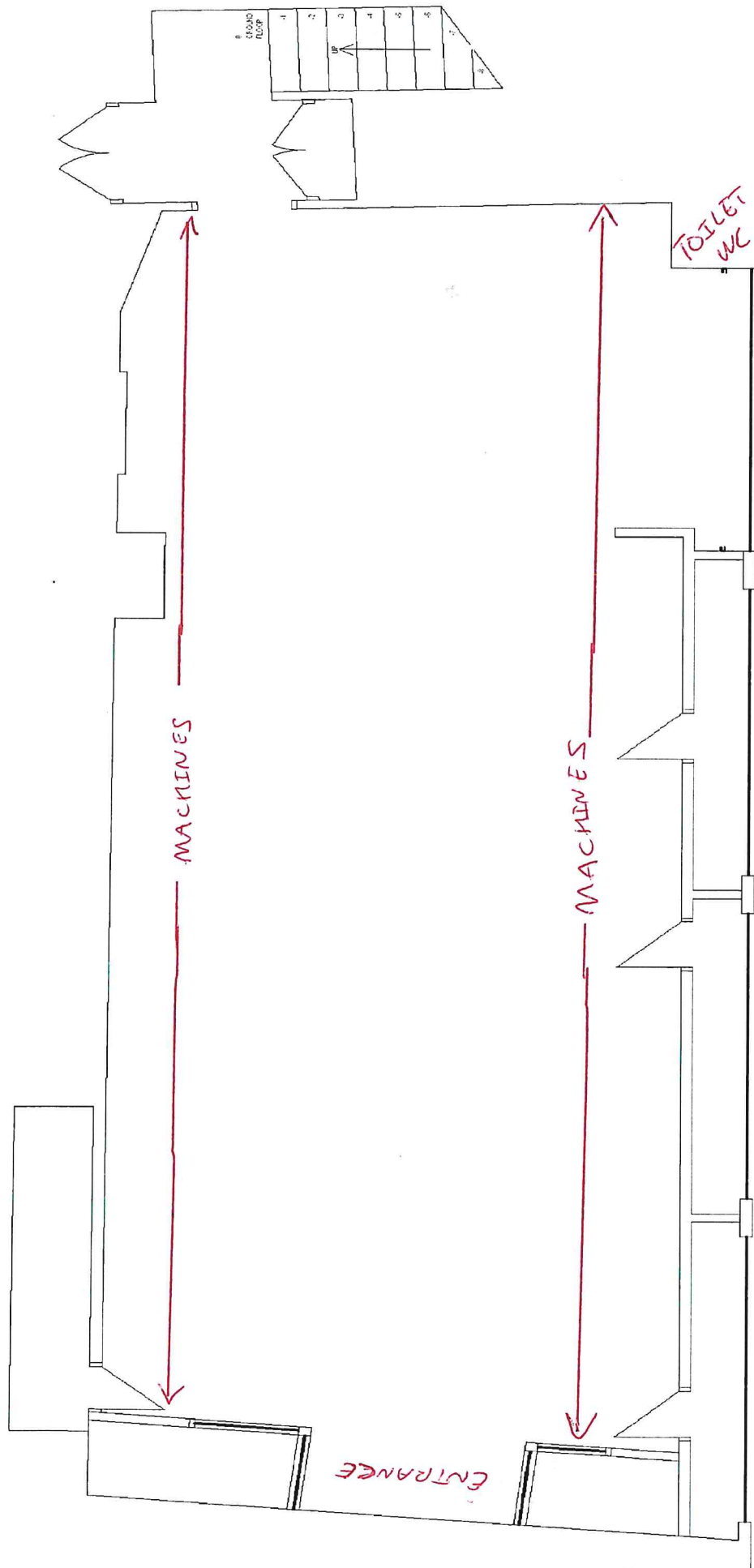


Postcode:



25. If you are happy for correspondence in relation to your application to be sent via e-mail, please give the e-mail address to which you would like correspondence to be sent:





EXISTING & PROPOSED GROUND FLOOR LAYOUT
SCALE 1:50

Local Area Risk Assessment

Premises number or licence number:	TBC
Region (if applicable):	South Yorkshire
Area (if applicable):	Sheffield
Premises Address:	9 Fargate Sheffield S1 2HD
Name of Assessor:	Sandy Stuart
Colleagues Present:	Mohammed Riaz

Date of assessment:	18/07/2023
Review date:	17/07/2024

Local Area

Licensing Objective		Risks	Existing Control Measures	Further Controls Recommended
1a	Protecting children and other vulnerable persons from being harmed or exploited by gambling	<p>Children entering site unnoticed or unchallenged</p> <p>Local takeaways / shops Used by children</p> <p>No risks associated with vulnerable people presently</p>	<p>Think 21 Policy</p> <p>ID requested from anyone who looks under the age of 21</p> <p>If a child has entered premises immediately asked to leave and noted in the log.</p> <p>Children/ vulnerable people already protected in the sense that no visibility inside shop as all windows will not be able to see in</p>	<p>Request ID from any person in the shop that looks under the age of 21.</p> <p>If children enter the premises as immediately to leave</p> <p>Make a description of child as well as the incident in log as to make other staff members aware</p>

1b	Preventing Gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime	Money Laundering	<p>No criminal activity is allowed on premises. If any suspicion of criminal activity arises police are informed immediately.</p> <p>A note is made in the log of suspicious activity.</p> <p>Suspicious activity is reported to Money laundering officer immediately and a note is made in the log.</p> <p>Not to be discussed with anyone confidentially is paramount</p>	<p>Make a note of description of persons conducting criminal activity.</p> <p>N/A</p>
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1c	Ensuring that gambling is conducted in a fair and open way	All activities conducted in line with GLA 2015 Fair Gambling Charity	All relevant licences are present. Literature available on site to read by customer/employee Stay in control posters available	N/A
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Gambling Operation & Physical Design (Internal and External)

Licensing Objective		Risks	Existing Control Measures	Further Controls Recommended
2a	Protecting children and other vulnerable persons from being harmed or exploited by gambling	<p>Children entering from outside, through entrance</p> <p>Venerable people</p>	<p>Think 21 policy anyone under age of 21 is asked for ID</p> <p>Extremely vigilant, staff are aware on sight to treat with caution and advise customer not to gamble. Noted in log</p>	<p>Staff to be extra vigilant</p> <p>Staff to be extra vigilant</p>

2b	Preventing Gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime	We will not allow any from of crime or disorder on sight	Use of CCTV Alarms Monitoring Regular liaison with local law enforcement agencies as and when needed. Maintain Log Keep abreast of local crime trends	
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2c	Ensuring that gambling is conducted in a fair and open way	All activities conducted in line with GLA2015	All relevant licences are present. Literature available on site to read by customer/employee Everything conducted in fair and open way Percentages on machines clearly visible.	N/A
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Action Plan

Local Area (insert number)	Gambling Operation and Physical Design (insert number)	Question	Action Required	By Whom (name)	By When (date)	Date Completed

Assessment Review

Frequency of Review (enter time period e.g. 12 months)		Date Review Due	
Completed Risk Assessment brought to the attention of:			
Name (person responsible for premises and/or implementing control measures)	Position	Signature	Date the this assessment was brought to this persons attention

Appendix 'B'

Representations / objections

Sheffield's Office of Public Health

PUBLIC HEALTH OBJECTION – Royal Amusements

PROPOSAL: Grant Application for a Premises Licence, Adult Gaming Centre	
LOCATION: 9 Fargate, Sheffield S1 2HD	
COMMENTING OFFICER: [REDACTED], Assistant Director of Public Health on behalf of [REDACTED], Director of Public Health and [REDACTED], Senior Public Health Analyst	DATE: 1 September 2023

COMMENTS

Dear Licensing Authority

Thank you for the opportunity to comment on this grant application. On behalf of Sheffield City Council Public Health Team, we have reviewed this application to grant a licence for an Adult Gaming Centre and need to raise some fundamental concerns about the proposal.

Public Health's overarching aim is to work to protect and improve the public's health and reduce health inequalities.

The grounds for this objection are outlined below and based around the premise of the gambling objective 'protecting children and other vulnerable persons from being harmed or exploited by gambling'.

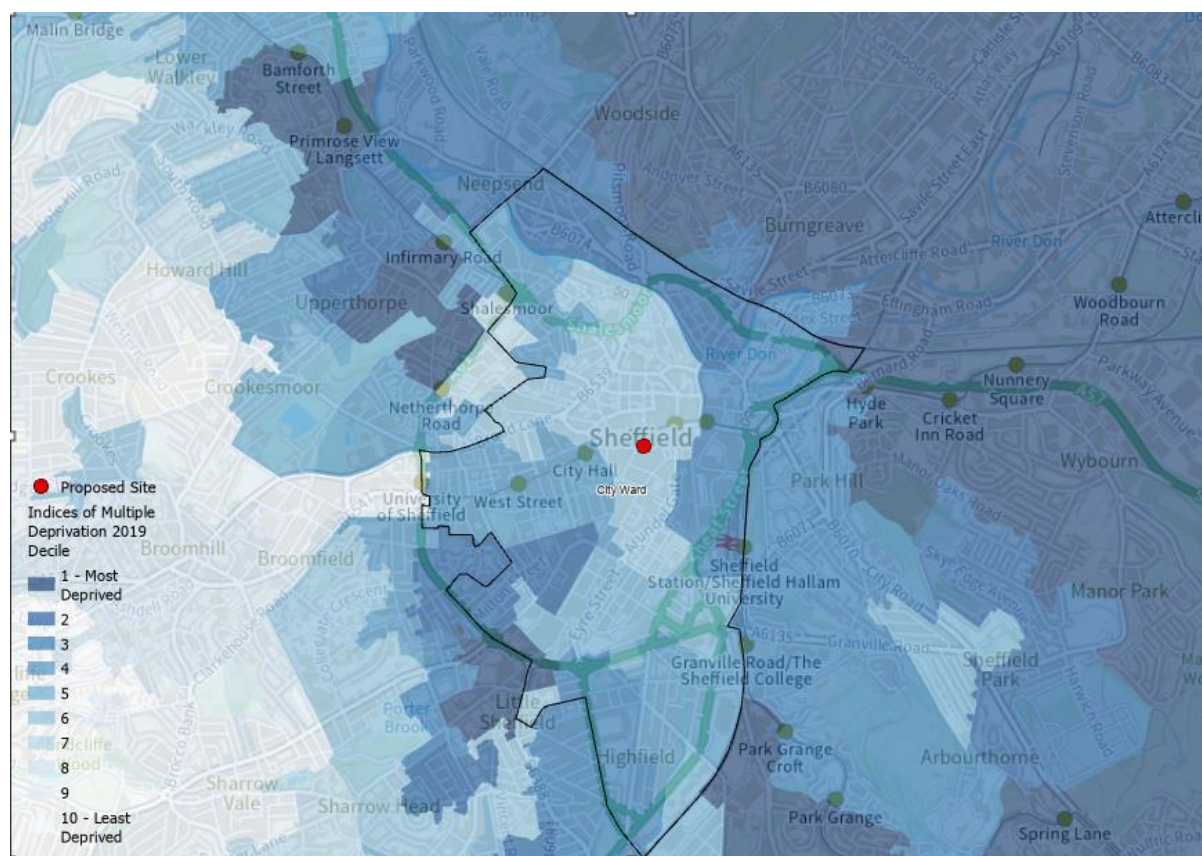
In summary, our main objections are:

1. People likely to be the most negatively affected by this potential premises include children, young adults and vulnerable people; people in treatment for gambling related harms; people in treatment for alcohol addiction; people living in areas of high deprivation; people from ethnic minority groups; and people living with financial hardship.
2. If granted a license, this premises would lead to likely increased gambling activity with a high risk of harm to people who live, work, study and socialise in this mixed-use area. This area has a rough sleeper and street begging population and numerous hostels and day centres in the vicinity, and is very close to a university centre. The city centre due to its offer also attracts young adults who have increased freedoms with reduced support networks, and people seeking help from local services for debt, housing, and other financial problems. It is therefore likely to impact disproportionately on the health of those most at risk.
3. There is already a high concentration of similar premises in the immediate and wider vicinity. An Adult Gaming Centre is likely to have a net negative effect on the city centre and would not bring any benefit as there are already many opportunities in the area for people to gamble if they choose to do so, including an existing Adult Gaming Centre at 15 Haymarket which is 0.3km or a 4 minute walk away. The proposed application would create clustering of similar venues which is detrimental to the character, vitality and economic wellbeing of the city centre.

General Comments

The application is within the City Ward, an area of average deprivation (based on the Indices of Multiple Deprivation 2019) containing smaller areas of above average deprivation and fringed by areas of Sheffield with higher than average levels of deprivation where health outcomes along with levels of fuel poverty and income deprivation are worse than the England average (figure 1).¹

Figure 1: Indices of Multiple Deprivation scores for City Ward and surrounding areas



In light of the levels of deprivation and associated poor health in and around City Ward we consider there is a clear local health and wellbeing need for measures that prevent already deprived areas from schemes and systems that reinforce disadvantage and negative impact on human health.

Gambling-related harms

There is evidence to show that gambling can be a significant cause of harm to human health and wellbeing.

A recent Public Health England evidence review of gambling-related harms found that people at risk of gambling harms are concentrated in areas of higher deprivation and may already be experiencing greater health inequalities.²

¹ Office for Health Improvement and Disparities (OHID), [Local Health - Office for Health Improvement and Disparities - Indicators: maps, data and charts](#); Index of multiple deprivation, 2019.

² Public Health England, <https://www.gov.uk/government/publications/gambling-related-harms-evidence-review>, Gambling-Related Harms: Evidence Review, 2021.

The review highlights the link between gambling and mental health issues, including the conclusion that people with gambling problems are at least twice as likely to die from suicide compared to the general population.

The Public Health England review also included the most comprehensive estimate of the economic burden of gambling on society to date by looking at the following categories of harms: financial; relationship disruption, conflict or breakdown; mental and physical health; cultural; employment and education; and criminal activity. The review found that harms associated with gambling cost at least £1.27 billion in 2019 to 2020 in England alone. This analysis includes the first estimate of the economic cost of suicide (£619.2 million) and provides an updated cost of homelessness associated with harmful gambling (£62.8 million).

Sheffield accounts for approximately 1% of the population of England, and demographically reflects the English average. This means the societal harms associated with gambling in Sheffield are likely to be in the region of £12.7 million each year including £6.1m through suicide and £628k through homelessness.

Gambling harms are not equally distributed throughout society. People from more affluent and less vulnerable groups are more likely to gamble, yet those who are already vulnerable and at risk of poor health are more at risk of gambling-related harms, further exacerbating existing inequalities.

The groups for whom there is the strongest evidence for vulnerability to gambling harms include:

- Men
- Those aged 16-44 years old
- People living in an area of higher deprivation
- People drinking alcohol at higher risk levels
- Those participating in seven or more gambling activities

Further examples of identified vulnerable groups at risk from gambling related harm are identified in Sheffield's *Gambling Act, Statement of Principles 2022*.³

While 3.8% of people in the general population gamble at levels of elevated risk, this increases to 6.1% in those who are unemployed. Furthermore, 5.3% of people in the most deprived neighbourhoods are gambling at levels of elevated risk compared to 3.0% in the least deprived and rates of harmful gambling are over seven times higher in the most deprived neighbourhoods compared to the least deprived neighbourhoods.⁴

These disparities are particularly clear when looking at land-based gambling venues, with 21% of venues located in the most deprived decile compared to 2% in the least deprived decile.⁵ A PHE evidence review in 2021 suggests that accessibility of gambling opportunities is associated with increased gambling and gambling-related harm.²

Density of city centre gambling locations and vulnerable people

Sheffield City Centre already has many gambling premises such as betting offices, amusement centres and bingo halls. Figure 2 shows that there are 11 physical locations to gamble within a 500m

³ Sheffield City Council, [Gambling Policy Statement of Principles \(sheffield.gov.uk\)](https://www.sheffield.gov.uk/gambling-policy-statement-of-principles)

⁴ Gambling Research Glasgow [2021] Gambling and the Red Wall: traditional pastime or modern menace? Available online at: <https://www.grg.scot/resources/2021/10/Gambling-and-the-Red-Wall-briefing-paper.pdf>

⁵ Evans J. and Cross K. [2021] The geography of gambling premises in Britain. Available online at: <https://bristol.ac.uk/geography/research/pfrc/themes/vulnerability/gambling/the-geography-of-gambling-premises-in-britain/>

walking distance (a 5 minute walk) of the proposed Adult Gaming Centre in Fargate and a total of 15 locations within 1km (a 12 minute walk). This includes an existing Adult Gaming Centre at 15 Haymarket which is 0.3km or a 4 minute walk away. This does not include additional gaming opportunities within the surrounding pubs, hotels, and social clubs and similar premises with a licence for a maximum of two gaming machines, as well as newsagent-type off licenses who retail opportunities to buy and gamble on lottery tickets and scratch-cards.

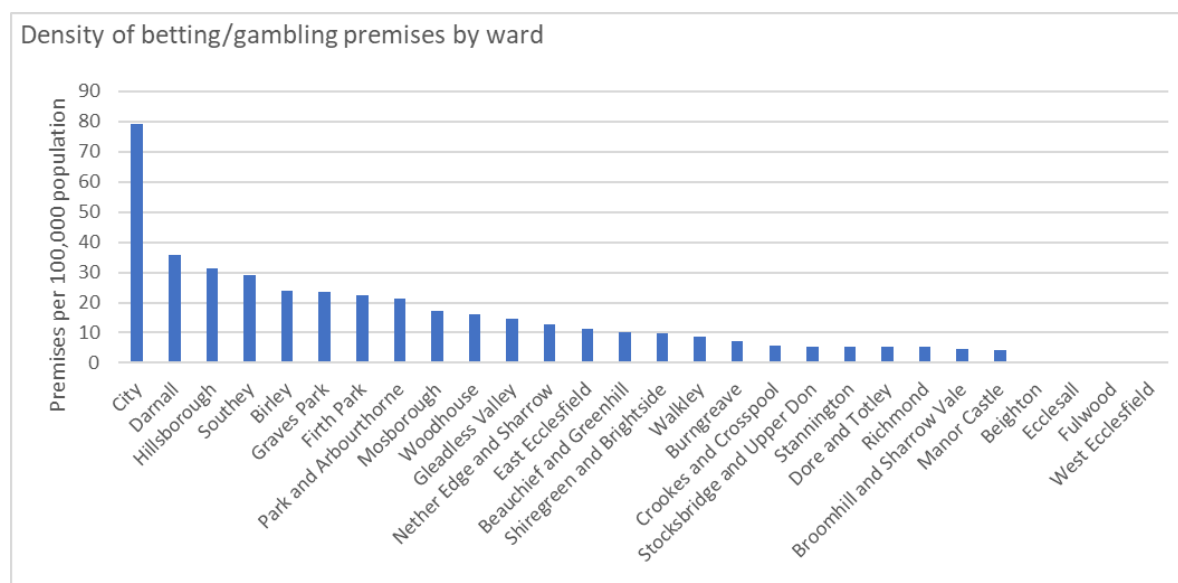
Figure 2: Gambling locations within a 500m radius of 9 Fargate



Figure 3 shows the density of betting and gambling premises by ward in Sheffield. City Ward has by far the highest density of premises of any ward, at 80 per 100,000 population. The second highest density – less than half of that in City Ward – is Darnall at 35 per 100,000 population. While it’s not unexpected that City Ward has a higher density of premises given the city centre offer, it clearly shows the saturation of offer within an area that contains a population vulnerable to gambling harms.

The Archer Project, located at the Cathedral, provides a day centre for people that are homeless/rough sleeping so the footfall of vulnerable people is increased in the area. There is a known gambling issue with some people who are part of the street culture in the city centre, with staff from soup kitchens trying to access support from the gambling service from them. Children’s services in Sheffield City Council have three 16 year olds placed in Supported Accommodation nearby. There are also nearby Salvation Army and Roundabout hostels, plus South Yorkshire Housing Association have social housing in the area.

Figure 3: Density of betting/gambling premises by ward



In relation to these types of applications, planning and licensing authorities need to consider whether any special considerations need to be balanced against the use of the premises for gambling. This should include, for example, the spatial distribution of similar land uses in the local area and the impact on vulnerable people.⁶ In this example, there is both a high intensity of gambling premises and high numbers of vulnerable people.

Gambling premises have a negative impact on the health of Sheffield's high streets. The Marmot Review: Ten Years On report identified a higher concentration of gambling premises on high streets as the sign of an "unhealthy high street", widening inequalities for the most vulnerable, and leading to poor mental and physical health.⁷

Evidence shows that increasing accessibility and availability of gambling increases the number of regular and problem gamblers in an area.⁸

Impact on children and young people

While the gambling industry and its regulations take suitable measures to prevent children and young people from accessing licensed premises, there is likely to still be an impact on young people, not just those under the age of 18. This proposal is within walking distance of Sheffield Hallam University and, as a city centre shopping location, is well frequented by children and young people.

Gambling advertising and visibility

Although children are not legally permitted to gamble, advertising and visibility of gambling companies and products in places where children and young people are present can normalise gambling and make it appear appealing. A recent study conducted on behalf of GambleAware looked

⁶ London Health Inequalities Network, [SP410 - responding to the cumulative impact of betting shops \(2013\).pdf](#), Responding to the cumulative impact of betting shops, July 2013.

⁷ Institute of Health Equity, [Health Equity in England: The Marmot Review 10 Years On - The Health Foundation](#), Healthy Equity in England: The Marmot Review 10 Years On, February 2020.

⁸ RSPH. Health on the high street [Internet]. 2015 [cited 2019 Nov 18]. Available from: <https://www.rsph.org.uk/our-work/campaigns/health-on-the-high-street.html>

into the exposure to and impact of advertising of gambling products on children and young people.⁹ The study found that, despite regulations prohibiting targeting of gambling advertising to under 18s:

“Participants reported what they perceived to be high levels of exposure to gambling advertising and marketing and spoke of the ubiquitous nature of gambling advertising across multiple formats. The most common channels of exposure were identified as TV, social media and the high street – including inside and outside shops, billboards and presence of gambling venues...Seeing betting shops or casino arcades was spontaneously mentioned across the research, with participants arguing that they were more prevalent in less affluent areas. The presence of the shop brand and logo was seen to build brand recognition, and participants noted the window advertising used to prominently display promotions and odds of upcoming events.”

The reviewers found that “exposure to the sheer volume of gambling advertising and marketing led to some normalisation of gambling and, on occasion, legitimisation among participants.”

Public view

Evidence from Bristol University showed that nearly three-quarters of consumers say that they would not want gambling premises on their ‘ideal’ high street, and there are concerns from those with lived experience of gambling harms that such venues “prey on those that can’t afford it and have taken over streets in rundown areas and towns”.¹⁰

Conclusion

If a premises licence was granted, this betting shop would lead to likely increased gambling activity with a high risk of harm to vulnerable people who live, work, study and socialise in this mixed-use area. Therefore, we recommend that the application is refused based on the following grounds:

1. High numbers of vulnerable people and students in the area and the likely negative health impact on residents and visitors within Sheffield City ward and surrounding wards
2. There is already a high concentration of similar premises in the immediate and wider vicinity. The proposed application would create clustering of similar venues which is detrimental to the character, vitality and economic wellbeing of the city centre. There is an existing Adult Gaming Centre at 15 Haymarket which is 0.3km or a 4 minute walk away.
3. The likely negative health impact on children and young people, vulnerable people and the cumulative impact when co-located in a high-risk environment.

⁹ Ipsos MORI on behalf of GambleAware [2019] Interim Synthesis Report: The effect of gambling marketing and advertising on children, young people and vulnerable adults. https://www.ipsos.com/sites/default/files/ct/news/documents/2019-07/17-067097-01_gambleaware_interim_synthesis_report_090719_final.pdf

¹⁰ Evans J. and Cross K. [2021] The geography of gambling premises in Britain. Available online at: <https://bristol.ac.uk/geography/research/pfrc/themes/vulnerability/gambling/the-geography-of-gambling-premises-in-britain/>

South Yorkshire Police

From: SHEFFIELD_Licensing <[REDACTED]>
Sent: Tuesday, September 12, 2023 8:26 AM
To: licensingservice <[REDACTED]>
Subject: Objection-Royal Amusements, 9 Fargate

Sent on behalf of Licensing, South Yorkshire Police

Licensing General
Block C
Staniforth Road Depot
609 Staniforth Road
Sheffield
12th September 2023

Objection to application for a premise licence under the Gambling Act 2005

Adult Gaming Centre

Royal Amusements, 9 Fargate

On behalf of the Chief Constable of South Yorkshire, an objection is being made in relation to the above application.

My representation is based on the prevention of crime and disorder and prevention of public nuisance.

The premise is located within a main city centre hotspot for violence and antisocial behaviour. There are several adult gambling centres in the nearby vicinity which often bring about issues of violence, criminal damage, antisocial behaviour and drug use. This in turns places demands on resources and poses ongoing issues for the nearby premises.

On this basis I have no option to object to these proposals. Further information is attached detailing these issues.

This emailed representation is made in accordance with the agreement with the Licensing Authority on the 18th October 2006 to accept representations by email.

Regards.

South Yorkshire Police Licensing Department
Mossway Police Station
Mossway
Sheffield
S20 7XX

WITNESS STATEMENT

(Criminal Procedure Rules, r. 16.2; Criminal Justice Act 1967, s. 9)

URN [] [] [] []

Statement of P ■ BRIGGS

Age if under 18 Over 18.... (If over 18 insert "over 18") Occupation: Police Constable 2941

This statement (consisting of 1 page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it, anything which I know to be false, or do not believe to be true.

Signature [Redacted] (witness) Date: 05/09/2023 .

Tick if witness evidence is visually recorded [] (supply witness details on rear)

I am a Police Office in South Yorkshire Police currently seconded to the Home Office as part of Operation GRIP. This is a violent crime initiative looking at where we can reduce violent crime, across South Yorkshire. The majority of what we do is "hot spot policing" This is an evidence based policing model and involves targeted activity where violent crime is most concentrated.

It works by defining the hot spot area to understand the problems, second part is to look at the data that is held within the force and then analyse that data to create a full picture of what is happening, in order to plan a response.

We currently have 24 hotspot areas with South Yorkshire across Sheffield, Rotherham, Doncaster and Barnsley.

Violent crime that we measure is, as agreed by the home office:

- Homicide
- Rape
- Robbery (personal)
- Assault with injury
- Assault without injury

One of our main hot spot areas in Sheffield city centre is High Street and Fargate with key times where violence is occurring between 1600-2300 daily but spikes during the weekend. We have had 137 recorded violent offences in this area, in a 12 month period, this does not include individual premises that themselves become hot spots in their own right.

I am aware of an application that has been submitted for an adult gaming centre at 9 Fargate Sheffield S1 2HD and would like to raise the following concerns and to object to the application.

Signature: [Redacted] Signature Witnessed by:

Continuation of Statement of: P ■ BRIGGS

The location of the premises is within our main hotspot area for violence and although we cannot attribute violence to a premises not yet open these types of premises often bring about issues of crime and anti-social behaviour due to the clientele they attract.

There are three of these types of premises on Haymarket under ½ mile away and also four bookmakers, in the same location. These venues have caused many issues over the years from violence, criminal damage, ASB, drug dealing and CSE.

I have worked in Sheffield city centre for over 20 years and I have first-hand experience of how these types of premises cause issues outlined above as well as health implications of those that become addicted to gambling.

Due to the issues that were being caused in these premises we launched Bet Watch to try and deter crime and disorder. Although this was positive, once the new gambling legislation around fixed price betting terminals came into force, some bookmakers closed, and the concentration of these venues lessened in the area. However, some issues have remained and they take a significant amount of resources to elevate the problems caused.

Fargate has been in a state of decline for a number of years and is currently undergoing a transformation using a European grant fund and once completed should bring it back to how it used to be with a concentration of cafes and restaurants and city centre living.

It would be my worry that by allowing this premises to be granted a license that the same problems we experience in the same and similar premises in the city centre will just occur here to, and there is no evidence to suggest that it won't.

■

Signature:

Signature Witnessed by:

Green Party City Ward Councillors – Cllr Ruth Mersereau and Cllr Martin Phills

From: Ruth Mersereau <[REDACTED]>
Sent: Wednesday, August 2, 2023 11:45 AM
To: licensingservice <licensingservice@sheffield.gov.uk>
Cc: [REDACTED]
Subject: Objection - 9 Fargate Gambling establishment

City ward councillors would like to strongly object to the application for a gambling establishment at Royal Amusements, 9 Fargate (page 12).

As has been noted in a previous objection by public health to a nearby proposal for a gambling shop in Haymarket, there are a number of land-based gambling premises already existing in the area.

Gambling shops in the city centre have attracted anti-social behaviour which has deteriorated the area, and taken significant resource to address. Introducing a gambling centre to Fargate will risk introducing more antisocial behaviour to Fargate and deteriorating the area, in direct conflict with the council's aims to regenerate Fargate through the Future High Street Scheme.

It also will likely disturb residents living on Fargate, and runs counter to the council's aim to introduce more housing into the city centre and Fargate, by potentially attracting anti social behaviour to the area which would make it a worse place to live as well as visit, as well as incurring additional costs and resource to address.

Officers noted about nearby Fitzalan Square: 'Fitzalan square has had significant reinvestment to improve amenities and the former Post Office is a Sheffield Hallam University site. However, despite some reductions in gambling establishments since the redevelopment it remains an area which has proliferation of gambling and high cost credit in close proximity to sensitive receptors and sensitive locations.'

As noted in government publication: (<https://www.gov.uk/government/publications/gambling-related-harms-evidence-review>)

'This suggests harmful gambling is related to health inequalities....The most socio-economically deprived and disadvantaged groups in England have the lowest gambling participation rates, but the highest levels of harmful gambling and they are also the most susceptible to harm'

The proposed Fargate location is close to areas of high deprivation, as noted in the public health objection to the nearby Haymarket gambling shop application.

In addition public health officers identified 4 sensitive receptors and locations near the Haymarket location, which applies also to this Fargate application:

'The site visit identified types of sensitive locations in close proximity to the proposed site:

- South Yorkshire Police Snig Hill
- Sheffield Magistrates Court
- Sheffield Hallam University
- Pawnbrokers and cheque cashing/cash converter premises

The sensitive receptors at this site who are potentially more vulnerable to exposure to gambling premises and products are offenders (perhaps 13% prevalence of problem gambling) and young people.

Sheffield Street Outreach Network Meeting (05/10/22) noted concerns around the tendency for street

communities to gravitate towards (nearby Castlegate, Dixon Lane and Exchange Street) as a meeting point (therefore being vulnerable to criminal behaviour in the area such as drug dealing). Many people involved in the street community have substance misuse and other mental health difficulties.'

Many universities students live nearby the proposed Fargate location, as well as nearby Sheffield Hallam University facilities, such as on Fitzalan Square. From the same government gambling publication:

'The highest rates of gambling participation are among people who have higher academic qualifications, people who are employed, and among relatively less deprived groups. People who are classified as at-risk and problem gamblers are more typically male and in younger age groups.'

As well as detriment to the area through attracting anti-social behaviour, we believe a gambling shop in this location would also pose a material risk to the health and wellbeing of vulnerable people, from students to people who may suffer from drug addiction, be rough sleeping and/or homeless, who may use the service.

On the basis that this will be a negative addition to Fargate, which is being regenerated, both for people visiting and living in the area, and would have a material impact to health and wellbeing of young and vulnerable people, we believe this application should be rejected."

Please note that in addition the Cathedral area is also a known area of anti-social behaviour that the council and police are aware of and go to some effort to attempt to address, with the police developing Problem Oriented Plans (POP plans) for this. McDonalds and outside Boots can also be an area of anti-social behaviour.

Adding a gambling shop to this location, an area of known anti-social behaviour, will likely make this worse, as we have seen in Haymarket and Fitzalan Square previously, and also currently in High Street and Cathedral area.

We're also concerned that it would expose vulnerable people to gambling debt, such as students and people who may be suffering from drug addiction, rough sleeping and/or homelessness.

Martin Phipps – City Ward

Best wishes

Ruth

Ruth Mersereau

Green Party Councillor for City Ward, Sheffield

ChangingSheff – ‘The residents’ association for 27,000 people living within a radius of 750 metres of City Hall’

From: [REDACTED]

Sent: Wednesday, September 13, 2023 5:47 PM

To: licensingservice <licensing@sheffield.gov.uk>

Cc: Peter Sephton [REDACTED]

Subject: Adult Gaming Centre premises licence application for the 9 Fargate, Sheffield.

This objection is against the Royal Amusements application for a gaming shop with slot machines and jackpot prizes up to £500 at 9 Fargate being granted an Adult Gaming Licence.

Adding a facility that in this location is completely unacceptable, as the agencies charged with policing, controlling and supporting the area are having to devote excessive resources to cope with the current situation of drug and alcohol abuse and anti-social behaviour, so this is going to make their attempts to control the problems even more challenging.

The proximity of the congregating points for people suffering from mental health issues and drug and alcohol addiction - being the Archer Project, McDonalds, and the Cathedral grounds – means that the nearby addition of a facility offering gambling would be like giving a bucket of petrol to a pyromaniac. It would be madness and inevitably make the currently unacceptable situation much worse.

The full Objection is attached.

Please confirm its receipt

[REDACTED]
Secretary of ChangingSheff

www.ChangingSheff.org

[REDACTED]

Re: Royal Amusements application for an alcohol licence : OBJECTION

From ChangingSheff, the residents' association for 27,000 people living in Sheffield City Centre:

This objection is against the Royal Amusements application for an AGC licence at 9 Fargate - next to Café Nero - for a gaming shop with slot machines and jackpot prizes up to £500

1. The areas outside the Cathedral, McDonalds and Boots are known for anti-social behaviour which the council and police go to some effort to attempt to address. A gambling shop in this location will likely make this worse, as has been seen in Haymarket and Fitzalan Square. (a comment from Local Councillors)
2. Fargate was already a crime 'hotspot' and gambling centres elsewhere in Sheffield - such as Fitzalan Square - have led to a rise in incidents. (a comment by S.Y. Police)
3. The mental health risks associated with harmful gambling raise concerns the proposal could attract vulnerable people. (a comment by the Director of Public Health)
4. With the regeneration of Fargate underway at a projected cost of £18million and the goal to turn it into a high-quality events and cultural space, this seems to fly smack in the face of that goal. We don't need Fargate becoming an extension of Haymarket. (a comment by a local resident)
5. The proximity of the congregating points for people suffering from mental health issues and drug and alcohol addiction - being the Archer Project, McDonalds and the Cathedral grounds - means that the nearby addition of a facility offering gambling would be like giving a bucket of petrol to a pyromaniac. It would be madness and inevitably make the currently unacceptable situation worse.
6. Four recent independent expressions of concern from members of the public to ChangingSheff over the fears being generated in an area of around 100 metres radius around Sheffield Cathedral include:
 - a. "A friend of the wife of one of our committee members was walking up East Parade at the side of the Cathedral one recent lunchtime when she was approached by one of the 'street' community who started demanding money and behaving extremely aggressively and being intimidating right in her face. She ran away and he started to chase after her so she went into the reception of a solicitors. The receptionist asked if she could help and when she told her she said "Oh yes it's a massive problem, it happens all the time. We are always having to get the police out." This was at lunchtime - in the middle of the day - in broad daylight.

- b. "Apparently George Street (by the Curzon) is a favourite sleeping place for Street dwellers and some need stepping over to get by. I've also had a report of hordes of teenagers by McDonald's.
 - c. "I'm getting more people with mental health issues at the Cathedral, sometimes tipping over to aggression, often with significant personal hygiene issues.
 - d. "We've all seen an escalation of ASB recently - it might be worth asking if SCC, police and Help Us Help partners are aware of this and can they act?
7. Adding a facility that adds gambling in this location is completely unacceptable, as the agencies charged with policing, controlling and supporting the area are having to devote excessive resources to cope with the current situation, so this is going to make their attempts to control the problems even more challenging.
8. At the time when Fargate is having an £18million remodelling exercise, it would be outrageous to add to the situation by accepting a gambling den.
9. The three key licensing objectives which guide the way that the Commission and licensing authorities perform their functions and the way that gambling businesses carry on their activities, are:

preventing gambling from being a source of crime or disorder, being associated with crime or disorder, or being used to support crime

ensuring that gambling is conducted in a fair and open way

protecting children and other vulnerable persons from being harmed or exploited by gambling

The third objective is destined to fail

- 10 It would be unconscionable for an AGC licence to be granted at 9 Fargate to support a gambling facility. The Licensing Committee is asked to take an authoritative view of its responsibilities and refuse the application.

Submitted by Peter Sephton, on behalf of ChangingSheff, the residents' association for 27,000 people living within a radius of 750 metres of City Hall.

Web: www.ChangingSheff.org



Victoria Hall Methodist Church

From: J HAIGH [REDACTED]

Sent: Monday, August 14, 2023 2:12 AM

To: licensingservice <licensing@sheffield.gov.uk>

Subject: Opposing the planning permission of Royal amusements, 9 Fargate. Sheffield. S12HD

Opposition to planning application from Mohammed Yousaf. For Royal Amusements, 9 Fargate Sheffield S12HD.

I am the minister of Victoria Hall Methodist Church and as such the Church are the landlords of several shop spaces on Chapel Walk.

I oppose this application for a number of reasons.

1. It is only a few feet away from Victoria Hall where we support many people who are addicts. One significant addiction is gambling and several of those who are supported by us are very upset that they will have to walk past this centre to get to our front door where they are offered support.
2. The City of Sanctuary is housed on Chapel Walk and there are many who will walk past this gambling centre who are on very low income and are being supported as they go through the process of being an assylum seeker and refugee. They may find it attractive to spend the little money they have on the illusive dream that they may win some significant money to live on. Others may consider it a place to take their mind off the stress and the loneliness.
3. I know that there is much work being done to re-develop Fargate and Chapel Walk as a destination for people with some retail, but also attractive places for people to meet to eat, drink and be entertained and to socialise. Is such a gambling shop in keeping with the exciting and weclomed blue print for this part of Sheffield? I would suggest that for those with families coming into the city it wouldnt. Neither would it be for teenagers who could be tempted to go into such places. It would certainly remain a temptation for those who have addiction issues with gambling.

I work alongside other organisations who are looking to support the vulnerable and those with addictions and I really do feel that this amusement shop would be in the wrong place and ask you to seriously consider my oppoaiton.

Yours Sincerely

Rev Jonathan Haigh

Victoria Hall Methodist Church.

The Foundry Victoria Hall

Sheffield City Council Licencing Service
Block C Staniforth Road Depot
Staniforth Road
S9 3HD
14th August 2023

To Whom it may concern,

I am writing on behalf of The Foundry Sheffield who lease the Victoria Hall building on Chapel Walk, in regards to the application for a premises licence under the Gambling Act 2005 at 9 Fargate, Sheffield. S1 2HD which we strongly oppose.

The Foundry is a CIO which exists to help improve the lives of the inhabitants of the people of Sheffield and surrounding areas through providing spaces and facilities to charities and organisations at low cost rates. The building is a community hub of a variety of support services, including addiction support groups. The Victoria Hall building has a footfall of approximately 1500 individuals each week, accessing support services.

Opening a gambling premises at the end of the walk could be dire to so many individuals who access the support services at Victoria Hall. The services and facilities provided contribute to less anti social behaviour around the end of Fargate, and for many of these individuals, they are trying to remove themselves from old habits and ways. The introduction of a gambling shop could devastate the progress made or force them to not access the services that they so desperately need.

A reduction in individuals accessing the services will likely have a negative effect within the town centre as they will have nowhere else to go and there may then be an increase in antisocial behaviour.

The gambling shop will negatively affect our organisation and reduce the footfall down Chapel Walk, which is the opposite effect of what the council are trying to achieve currently.

Gambling shops increase anti social behaviour and we have staff members who lone work until midnight or later, increasing the risk of staff not getting home safely or feeling vulnerable when leaving work.

Please do not hesitate to contact me to discuss this matter further.

Yours sincerely,

[REDACTED]
Rose Durant
Chief Executive Officer
[REDACTED]

The Cathedral Church of St Peter & St Paul

From: Jason Carr <[REDACTED]>
Sent: Wednesday, September 13, 2023 4:41 PM
To: Gareth Barrett <[REDACTED]>
Subject: Objection to Adult Gaming Licence Application for 9 Fargate

Dear [REDACTED]

I have been passed your details as being the relevant person to raise objections against the Adult Gaming Licence being sought for 9 Fargate.

My understanding is that this needs to reference the undermining of one or more of the three licensing objectives and I believe that this is the case.

With respect to “preventing gambling from being a source of crime or disorder, being associated with crime or disorder, or being used to support crime” I am concerned that the location of such a premise so close to an area that is already subject to a high degree of anti-social behaviour and crime will only exacerbate an existing problem and at the very least make it more difficult to manage. We already work closely with the local NPT and the City Centre teams to encourage a presence around the Cathedral and Fargate and I am aware from our conversations how stretched their resources already are. The location of a gambling location would likely only add to the stressors and problems in an already under pressure area of the City.

With regards to “protecting children and other vulnerable persons from being harmed or exploited by gambling”, I am very concerned that its location will increase chances of exploitation for various groups of vulnerable people who engage with the Cathedral. This includes vulnerable people accessing the space as a place of worship, for pastoral support and/or to engage in some of the activities that take place here. There is also a concern around the vulnerability of people who access peer support programmes in the building and those that are currently engaging with the Archer Project and are, by definition, some of the most vulnerable people in our City. It would seem entirely unhelpful to be placing an establishment such as is being proposed so close to a place where so many vulnerable people are regularly accessing support.

I appreciate you taking the time to read my objections.

All best wishes

Jason Carr
Chief Operating Officer
The Cathedral Church of St Peter & St Paul
Church Street Sheffield S1 1HA



1 x Resident Objection

From: ann walton [REDACTED]
Sent: Wednesday, September 13, 2023 6:54 PM
To: licensingservice <licensing@sheffield.gov.uk>
Subject: Licencing Objection Gambling Fargate

Re: Objection to Gambling Licence Application by Royal Amusements for 9 Fargate

As a resident of the city centre and a member of Sheffield Cathedral clergy, I wish to object to the application for a gaming licence at these premises in Fargate.

This area is already identified by the Police, Sheffield City Council and residents as a hotspot for anti social behaviour. A police operation is in progress to alleviate the situation. There is little evidence of change for the better since it is a difficult and complex process to change behaviours. The addition of a gambling venue will only make the problem worse as has been evidenced by the problems around a similar place in Haymarket and by research studies. It is highly improbable that this venue could be run to avoid increasing crime and disorder.

In addition the people who spend time around the top of High Street and Fargate are vulnerable and prone to peer pressure to engage in gambling beyond their means.

Young people often gather in the immediate vicinity close to McDonalds and there is potential for them bring drawn into gambling by the proximity of this "amusement". The renovation of Fargate and the development of new retail and leisure will inevitable bring more people into the area, which may be good trade for the gambling venue but be harmful to society in increasing harm through gambling and anti social behaviour.

I strongly object to this application on the basis of clear evidence that the presence of a gaming shop will increase crime and disorder and be draw the young and vulnerable into harmful gambling.

Ann Walton

Appendix 'C'

Planning Comments and applicant response

SCC Planning Comments

From: Planning Officer [REDACTED]
Sent: Tuesday, August 1, 2023 4:11 PM
To: licensingservice <licensingservice@sheffield.gov.uk>
Cc: planningdc@sheffield.gov.uk
Subject: 213623 - Adult Gaming Centre Licence Application - 9 Fargate, Sheffield, S1 2HD

Good afternoon,

I have received a planning consultation request for the above licensing application.

I note that no hours of use are stated on the application form. Please be aware that the adult gaming centre was recently granted planning permission under application 23/01628/CHU, with the following condition:

No customer shall be permitted to be on the premises outside the hours of 08:00 to 00:30 (the following morning) on any day.

Reason: In the interests of the amenities of the locality and occupiers of adjoining property.

We would suggest that any gambling license should include the same opening hours restriction for consistency.

Kind regards,

[REDACTED]
Principal Planning Officer

[REDACTED]
Development Management
Planning Service
City Futures
Sheffield City Council

Applicants response to SCC Planning Comments

From: [REDACTED]
Sent: Tuesday, August 8, 2023 5:15 PM
To: [REDACTED]
Subject: RE: Adult Gaming Centre Licence Application - 9 Fargate, Sheffield, S1 2HD

Hi [REDACTED],

The newspaper that it will be published is Sheffield Telegraph and www.thestar.co.uk .

With respect to the planning department comments we respond as follows:

You will no doubt be aware that there is a clear separation between the Gambling Act, the Licensing Act 2003 and planning legislation. Licensing applications are always viewed independently of applications under the Licensing act 2003 and planning.

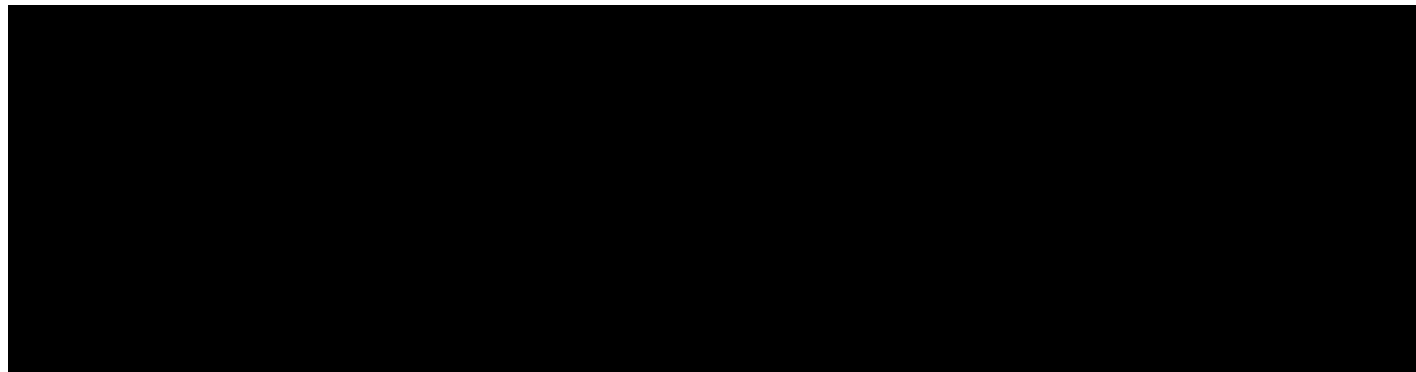
Unlike other premises licence types, Planning and licensing is not viz-a-viz relationship under the Gambling Act 2005, an Adult Gaming Centre does not have default conditions limiting the hours of operation and we see no reason why there should be any conditions attached to the Licence.

We also note the following in Sheffield City Councils Statement of Principles 3.9 Integration with planning 'The Licensing Authority recognises that there should be a clear separation of the Planning and Licensing Functions. Licensing applications will not be a re-run of the planning application.'

Further you will note my client has the option to appeal any conditions placed on the planning permission and is awaiting specialist advice on the same and should therefore not be prejudiced by Licensing.

Please do not hesitate to call me If you wish to discuss this further.

Kind regards



Appendix 'D'

**Mapped sensitive buildings and locations of the area
Part 5 of the Statement of Principles**

Sheffield City Council’s Statement of Licensing Policy:

Policy paragraph 5.2 – Location

Policy paragraph 5.4 – Risk

Policy paragraph 5.5 – Area

Sensitive Building, Location, Risk and Area Policy Mapping around 9 Fargate, Sheffield City Centre:

Search Engine used	Google
Key word searches used	<p>“Sheffield City Centre” and then: “school” “university” “young person” “childrens homes” “student accommodation” “student halls” “park” “disability” “mental health” “hospital” “vulnerable adults” “substance misuse” “children services” “money lending” “pawn broker”</p>
<p>Policy 5.2 Location:</p> <ul style="list-style-type: none"> • a school, university, college, nursery or other similar premises substantially used by or for children or young persons (including children’s homes and specialist units) 	
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 57</p>	<ul style="list-style-type: none"> • Sheffield Hallam University – City Campus - 38-40 Howard St, Sheffield City Centre, Sheffield S1 1WB • Sheffield Hallam University – City Campus - Sheffield Business School - 38-40 Howard St, Sheffield City Centre, Sheffield S1 1WB • Sheffield Hallam University – City Campus - Sheffield Institute of Education - Charles St, Sheffield City Centre, Sheffield S1 2LX • Sheffield Hallam University – City Campus - Sheffield Institute of Arts – Fitzalan Square, S1 2AY • Sheffield Hallam University – Students Union - 6 Paternoster Row, Sheffield, S1 2QQ • Wanlin Dance School - Surrey St, Sheffield City Centre, Sheffield S1 2LG (all ages) • Freeman College - Sterling Works, 88 Arundel St, Sheffield City Centre, Sheffield S1 2NG • Ink Dance School – TFC building, 94 Surrey Street, Sheffield, S1 2LG (all ages) • University of Sheffield - Department of Psychology – Cathedral Court, 1 Vicar lane, Sheffield City Centre, S1 2LT • University of Sheffield - Faculty of Engineering – 3 Solly Street, Sheffield City Centre, S1 4DE • Sheffield college’s adult learning centre – 18 Hawley Street, S1 2EE • CTS Training, - 24-26 High Court, Sheffield City Centre, S1 2EP <p>Student Accommodation/Halls</p> <ul style="list-style-type: none"> • Gladstone Building – Student accommodation – 1 St James Row, Sheffield City Centre, S1 2EU • Sheffield Star – Student accommodation, Star Resident, York Street, Sheffield City Centre, S1 2ER • Prestige Student Living Straits Manor - 52 West street, Sheffield City Centre, S1 4FD • Hello Student Accommodation, Trippet Lane - 1 Penton Street, Sheffield City Centre, S1 4EL • Hello Student Accommodation, Provincial House - Solly Street, Sheffield City Centre, S1 4FE

	<ul style="list-style-type: none"> • Hello Student Accommodation, Portobello House - 3 Portabello Street, Sheffield, S1 4EL • Walsh Court Student Halls - 23-27 Trippet Lane, Sheffield City Centre, S1 4EL • Bailey Street UNINN Student accommodation - 39 Bailey Street, Sheffield, S1 1TY • Steelworks, Student Halls - 29 Rockingham Street, Sheffield City Centre, S1 4WB • Bailey Fields, Student Halls - 4 Rockingham Street, Sheffield City Centre, S1 4TT • Homes for Students Rockingham House - 1 Newcastle Street, Sheffield City Centre, S1 3PD
Policy 5.2 Location: <ul style="list-style-type: none"> • a park or similar space used for children’s play or young people’s recreational activity; 	
	<p>Parks</p> <ul style="list-style-type: none"> • Peace Gardens, Sheffield City Centre, 50 Pinstone Street, Sheffield City Centre, S1 2HH • Pounds Park, Sheffield City Centre, S1 4GE • Devonshire Green, 158 Devonshire Street, Sheffield City Centre, S1 4GT • Fitzalan Square (park and garden), Sheffield City Centre, S1 2GD • Pocket parks <ul style="list-style-type: none"> ▪ Musical Pocket Park, Charter Square, Sheffield City Centre, S1 4HS ▪ Matilda Street Pocket Park, 1 Sidney Street, Sheffield City Centre, S1 4RG ▪ Howard Street Pocket Park, 48 Howard Street, Sheffield City Centre, S1 1WB
Policy 5.2 Location: <ul style="list-style-type: none"> • a Hospital, Mental Incapacity or Disability Centre, mental health projects and facilities or similar premises; 	
	<p>Disability Services and Support Organisations</p> <ul style="list-style-type: none"> • Disability Sheffield - The Circle, 33 Rockingham Lane, Sheffield City Centre, S1 4FW • Autism Centre for Supported Employment - 22 Paradise Square, Sheffield City Centre, S1 2DE • Aim Assessments - 32 Eyre Street, Sheffield City Centre, S1 4QZ <p>Mental Health Services / Projects / Facilities</p> <ul style="list-style-type: none"> • Sheffield Support Hub – 44 Bank Street, Sheffield, S1 2DS • Maan Somali Mental Health (Sheffield) – 8 Paradise Street, Sheffield, S1 2DF • Sheffield Counselling and CBT - Courtwood House, Silver Street, S1 2DU

Policy 5.2 Location:

- **vulnerable adult centres and community buildings (e.g. centre for gambling addicts)**

- [Change Grow Live](#) – 91 Division Street, Sheffield S1 4GE
- [The Sunday Centre, Victoria Hall Methodist Church](#) - Norfolk Street, Sheffield City Centre, S1 2JB
- [Salvation Army – Charter Row Lifehouse](#) - 126 Charter Row, Sheffield, S1 4HR
- [The Archer Project](#) - Sheffield Cathedral, Church Street, Sheffield S1 2EF
- [The Foundry](#) - Victoria Hall, Norfolk Street, Sheffield S1 2JB
- [City of Sanctuary Sheffield](#) - The Sanctuary, 37-39 Chapel Walk, Sheffield City Centre, S1 2PD

Policy 5.2 Location:

- **substance misuse treatment services**

- [Addaction Sheffield](#), 42 Sidney Street, Sheffield City Centre, S1 4RH
- [Sheffield Non-Opiate Service](#), 44 Sidney Street, Sheffield City Centre, S1 4RH

Policy 5.2 Location:

- **youth or other children or vulnerable people specialist services**

- [Sheffield Futures](#), Star House, 43 Division Street, Sheffield City Centre, S1 4GE
- [The Corner](#), 91 Division Street, S1 4GE
- [Element Society](#), Yorkshire House, 66 Leopold Street, Sheffield City Centre, S1 2GZ
- [Roundabout](#), Local Youth Housing Charity – The Circle, 33 Rockingham Lane, Sheffield City Centre, S1 4FW
- [Roundabout Homeless Prevention Service](#), 22 Union Street, Sheffield City Centre, S1 2JP
- [YASY \(Youth Association South Yorkshire\)](#), 10 Carver Street, Sheffield City Centre, S 1 4FS
- [Haven](#) c/o the Circle, 33 Rockingham Lane, Sheffield, S1 4FW

Policy 5.2 Location:

- **locations known to attract unaccompanied vulnerable young people or criminals**

- Cathedral (please see [The Archer Project](#) above)
- Fargate - area subject to a POP-problem orientating policing plan due to the level of crime and disorder
- Peace Gardens
- [South Yorkshire Police](#), Snig Hill, Sheffield, S3 8LY
- [Sheffield Magistrates Court](#), Castle Street, Sheffield City Centre, S3 8LU

Policy paragraph 5.4 – Risk

- Whether the premises is in an area subject to high levels of crime and/or disorder
- Location of areas/buildings that attract or involve the presence of children and vulnerable people (e.g. schools, colleges, universities, leisure centres, certain shops, children’s homes, substance misuse treatment services or other specialist services for children and vulnerable people; money lending organisations etc) (- see location lists above)
- Demographics of the area and in particular to vulnerable groups (eg the location of the premises in deprived areas, level of social housing, or location in relation to money lending businesses)
- Location of services for vulnerable groups in the area (- see location list above)
- Deprivation of local area (at the very least the Ward area)
- Local policies and strategies to assist in the promotion of the licensing objectives (see also Integrating Strategies at Part 3 of policy) (see below and Policy paragraph 5.5 – Area below)

- Levels of Crime and Disorder in proposed area: [Sheffield Central and North West | Police.uk \(www.police.uk\)](https://www.police.uk) (search based on premises post code)
- City Ward Profile: [City.pdf \(sheffield.gov.uk\)](https://www.sheffield.gov.uk)
- Local Insight profile (Sheffield Wards) for ‘City’ area – includes demographics and deprivation

Money lending organisations:

- [Everyday Loans Sheffield](#), First Floor Abbey House, 1 Leopold Street, Sheffield City Centre, S1 2GY
- [Cash Shop Sheffield](#), 2-4 Fitzalan Square, Sheffield, S1 2AZ
- [H&T Pawnbrokers](#), The Kiosk, 1-13 Angel Street, Sheffield City Centre, S3 8LN
- [H&T Pawnbrokers](#), 27 King Street, Sheffield City Centre, S3 8LF
- [Ramsden](#), The Moor, Sheffield City Centre, S1 4PF
- [Browns Family Jewellers](#), 107 Pinstone Street, Sheffield City Centre, S1 2HJ

Integrating Strategies – Local policies and strategies

- [Sheffield Future High Street Fund \(FHSF\) scheme](#) – made up of 3 interventions:
 1. **Public Realm and Infrastructure** - Enhance the public realm and infrastructure on Fargate and High Street to facilitate outdoor events, reduce crime, improve green transport connectivity, and support a resident community with improved services and waste management facilities. The infrastructure in Fargate will facilitate a year round program of events which create greater use by families/children. The works have commenced and due to be completed in Autumn 2024.
 2. **Event Central** - The redesign and refurbishment of 20-26 Fargate as a community focussed cultural hub in the city. Works to be commenced early 2024 and expected to open in Spring 2025.
 3. **Front Door Scheme** - Support landowners through the to open upper floor access and improve active frontage to Fargate and High Street and connecting pedestrian routes by providing grant funding for appropriate projects e.g. new housing, workspace,

	<p>cultural, community or art based uses. Examples include grants to the Church Burgesses and Victoria Hall/The Foundry on Chapel Walk for shop front improvements and access works to bring forward new uses for upper floors (including disabled lift access to grow the venue) – VictoriaHall/the Foundry is identified as a sensitive building under the gambling policy.</p> <ul style="list-style-type: none"> Proposed GP Hub site to be located on Church Street – this would fall under a sensitive location under the gambling statement of principles (policy) paragraphs 5.1 to 5.5 See further plans and strategies below
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	<p>Policy paragraph 5.5 – Area</p> <ul style="list-style-type: none"> the possible impact a gambling premises may have on any premises that provide services to children, young people and vulnerable persons, i.e. a place of education, play, recreation or treatment or vulnerable adult centres in the area and any mitigating factors put in place by the applicant to reduce risk (see location list above) the possible impact a gambling premises may have on residential areas where there may be a high concentration of families with children and any mitigating factors put in place by the applicant to reduce risks (- see below) the size of the premises and the nature of the activities taking place appropriate number of staff and supervision procedures levels of crime in the area and the impact of the grant of the licence (see above in Risk) If the applicant has offered any conditions which would mitigate risks and be reasonably consistent with the licensing objectives. How the premises will operate to restrict access to children, young persons and vulnerable persons Details of any partnership working arrangements the operator has in place with police, social care or similar agencies). How the risk of online gambling will be managed if offered at a premises
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	<ul style="list-style-type: none"> Director of Public Health Report Sheffield City Council City Centre Strategic Vision Sheffield City Council – characterises different neighbourhoods of the city centre, usage and vision Allocated Residential areas in the City Centre - Draft Sheffield Plan for future land use: Sheffield Plan Policies Map (arcgis.com) (Screenshot of city centre proposed usage attached)
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City Centre Housing sites

Site Allocation

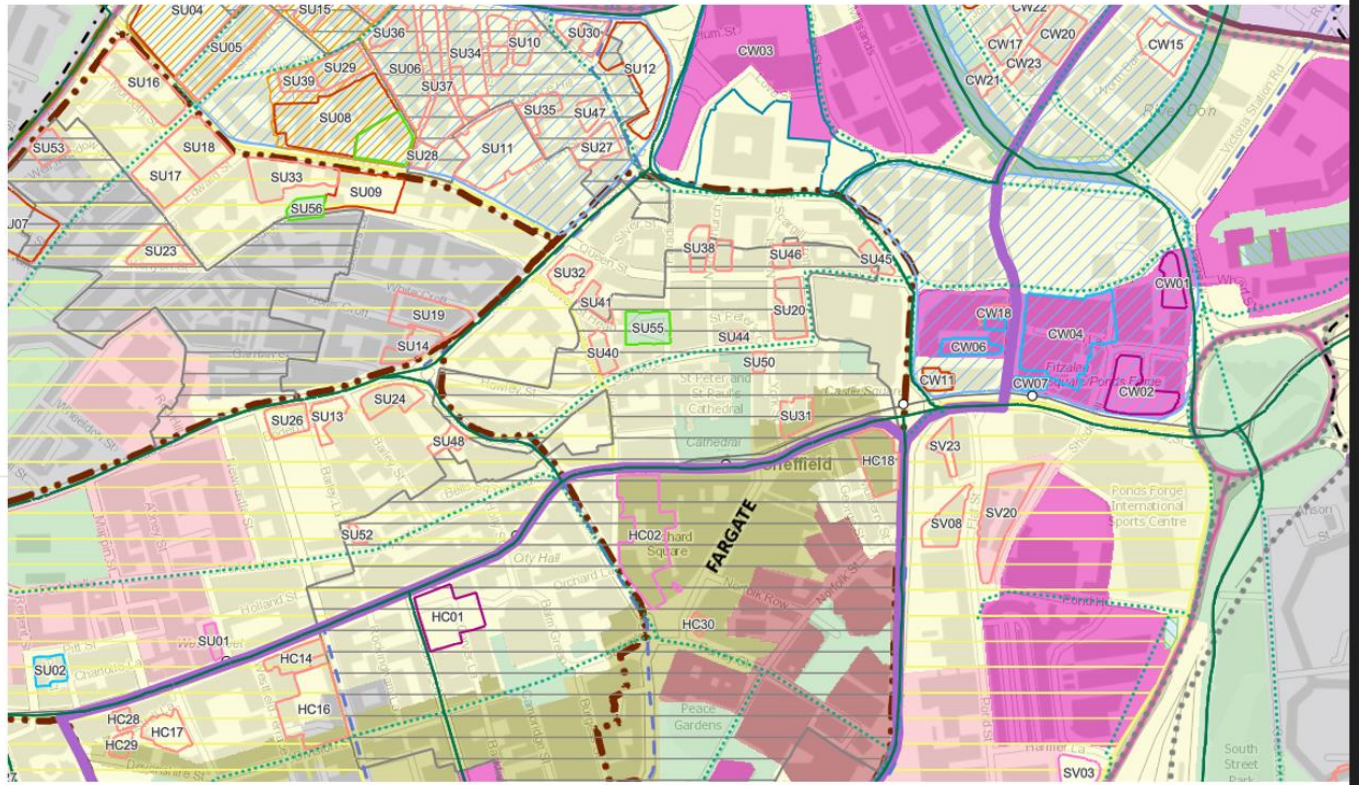
-  Strategic Housing Site
-  Housing Site
-  Strategic Employment Site
-  Employment Site
-  Strategic Mixed Use Site
-  Mixed Use Site
-  Strategic Leisure and Recreation Site
-  Open Space Site

Boundaries

Central Area Neighbourhood



City Centre

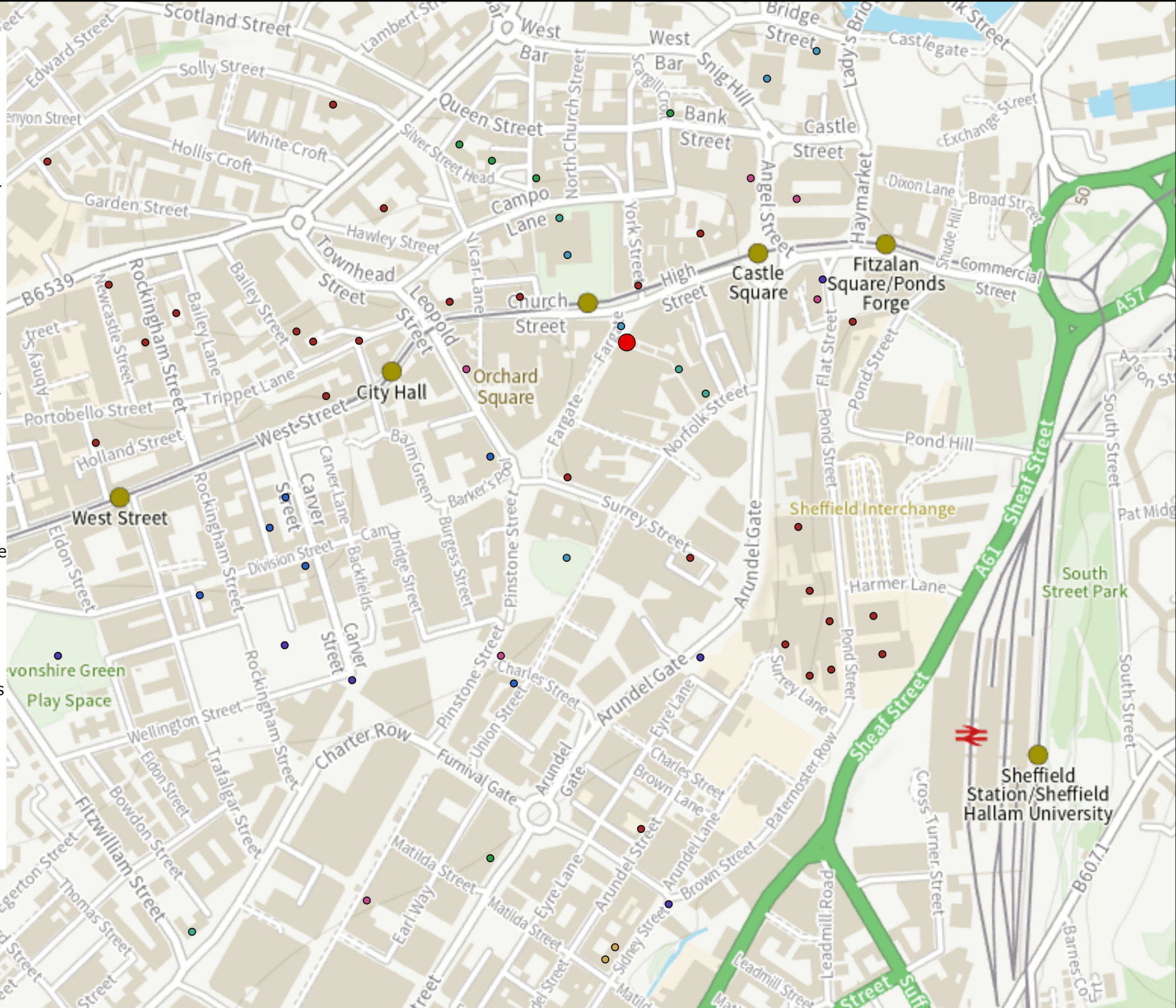


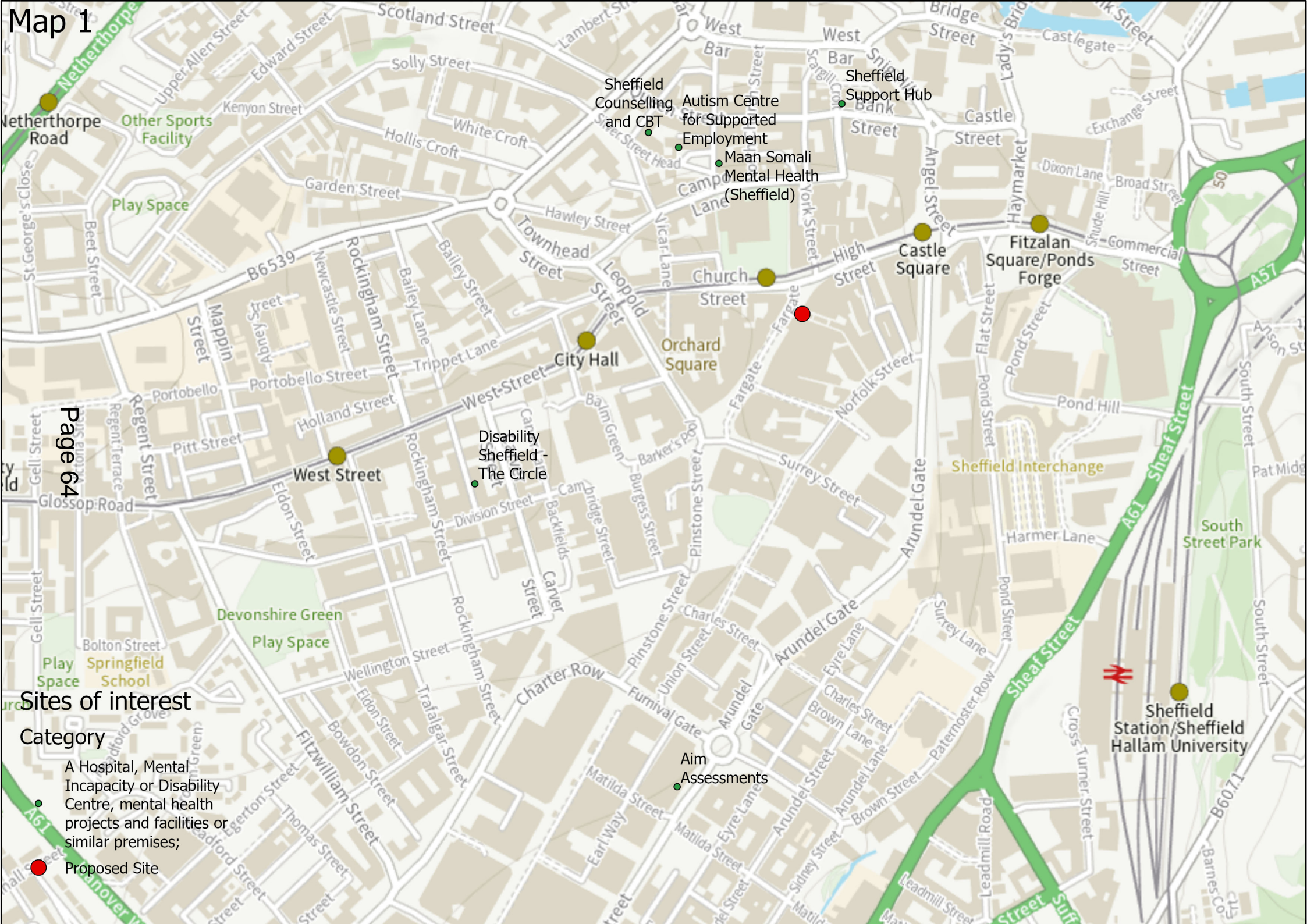
The buildings and areas listed above have been placed on mapping documents below to view the location of them to the proposed gambling premises

Sites of interest

Category

- A Hospital, Mental Incapacity or Disability Centre, mental health projects and facilities or similar premises;
- A park or similar space used for children's play or young people's recreational activity;
- A school, university, college, nursery or other similar premises substantially used by or for children or young persons (including children's homes and specialist units)
- Locations known to attract unaccompanied vulnerable young people or criminals
- Risk
- Substance misuse treatment services
- Vulnerable adult centres and community buildings (e.g. centre for gambling addicts)
- Youth or other children or vulnerable people specialist services
- Proposed Site

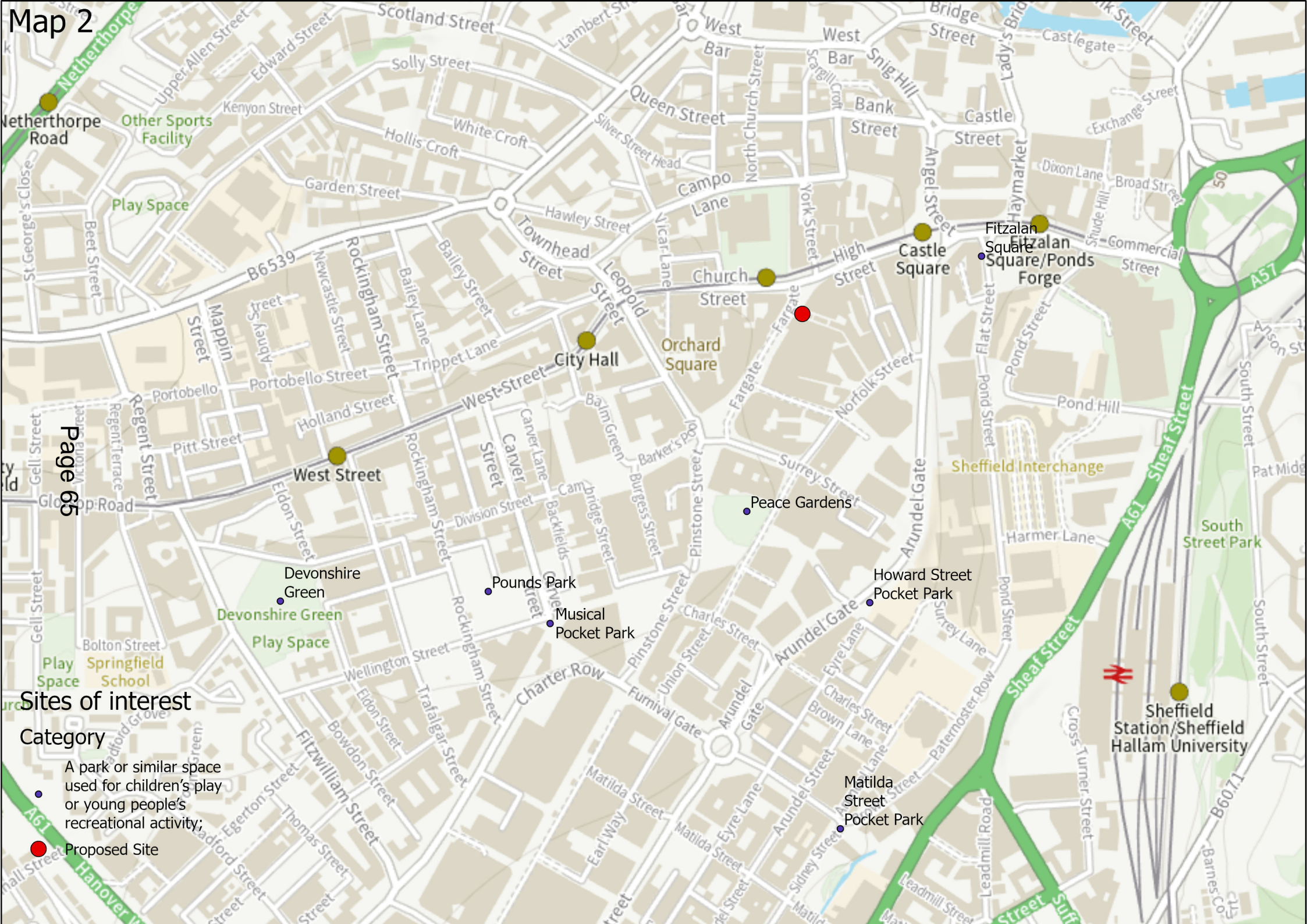




Sites of interest

Category

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- Proposed Site

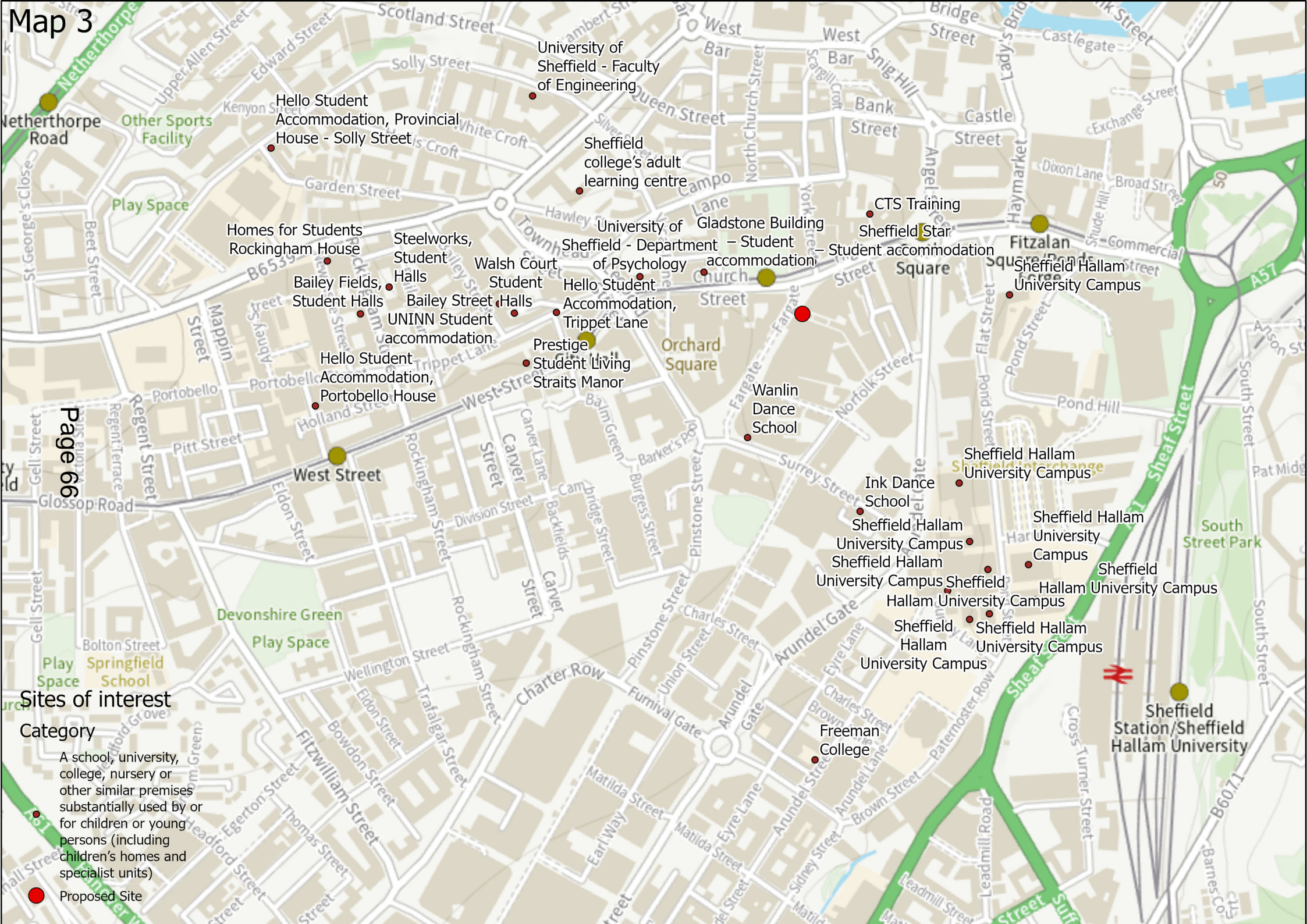


Sites of interest

Category

A park or similar space used for children's play or young people's recreational activity;

Proposed Site

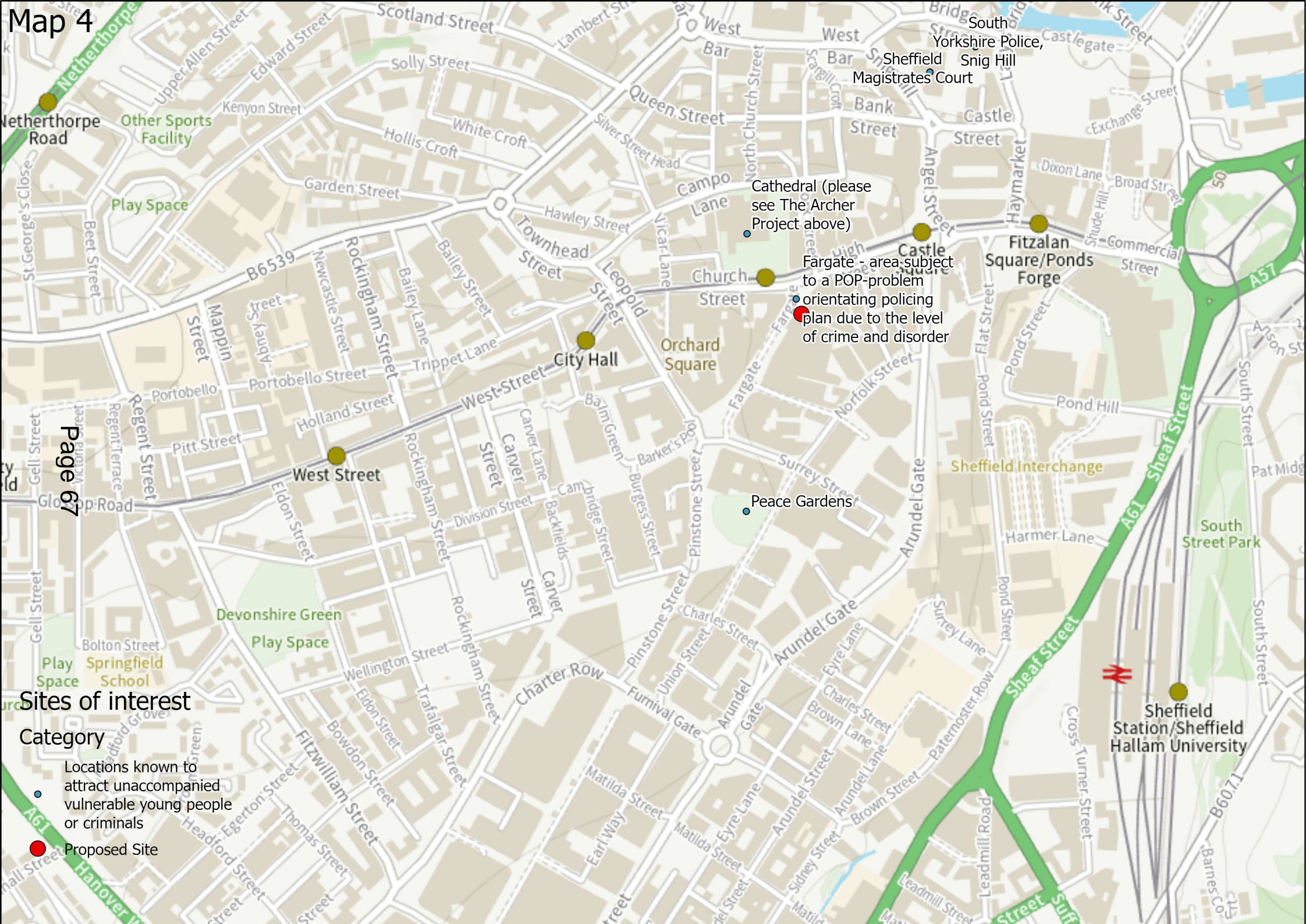


Sites of interest

Category

A school, university, college, nursery or other similar premises substantially used by or for children or young persons (including children's homes and specialist units)

Proposed Site



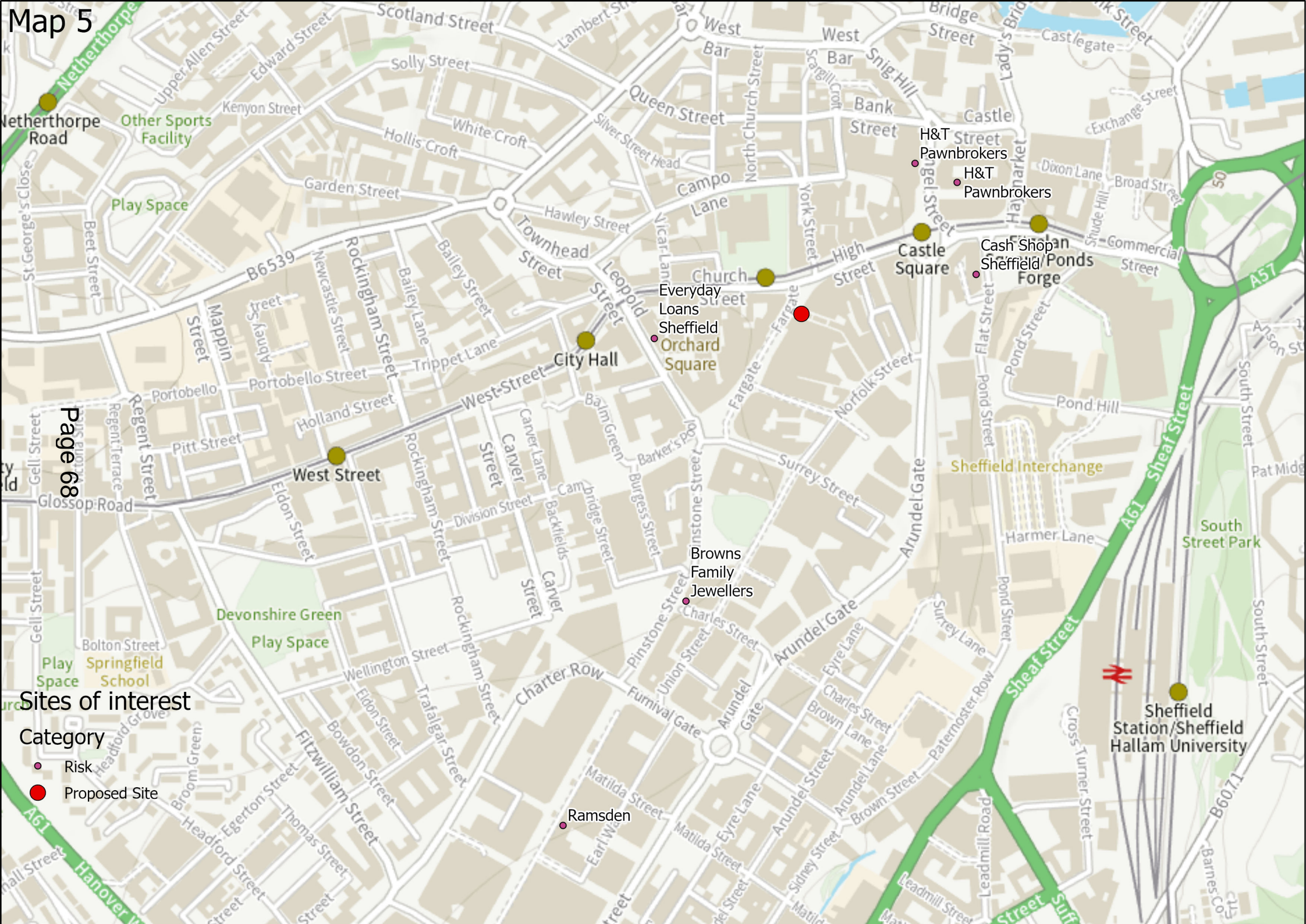
Sites of interest

- Category
- Locations known to attract unaccompanied vulnerable young people or criminals
 - Proposed Site

Cathedral (please see The Archer Project above)

Fargate - area subject to a POP-problem orientating policing plan due to the level of crime and disorder

Sheffield Station/Sheffield Hallam University



Netherthorpe Road
Other Sports Facility
Play Space

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Sites of interest

- Category
- Risk
 - Proposed Site

A61
Hanover Street

Devonshire Green
Play Space

Springfield School
Play Space

Ramsden

Browns Family Jewellers

Everyday Loans
Sheffield Orchard Square

City Hall

West Street

Sheffield Interchange

Sheffield Station/Sheffield Hallam University

Cash Shop
Sheffield Ponds Forge

Castle Square

H&T Pawnbrokers
H&T Pawnbrokers

Castle

Leopold Street

Townhead Street

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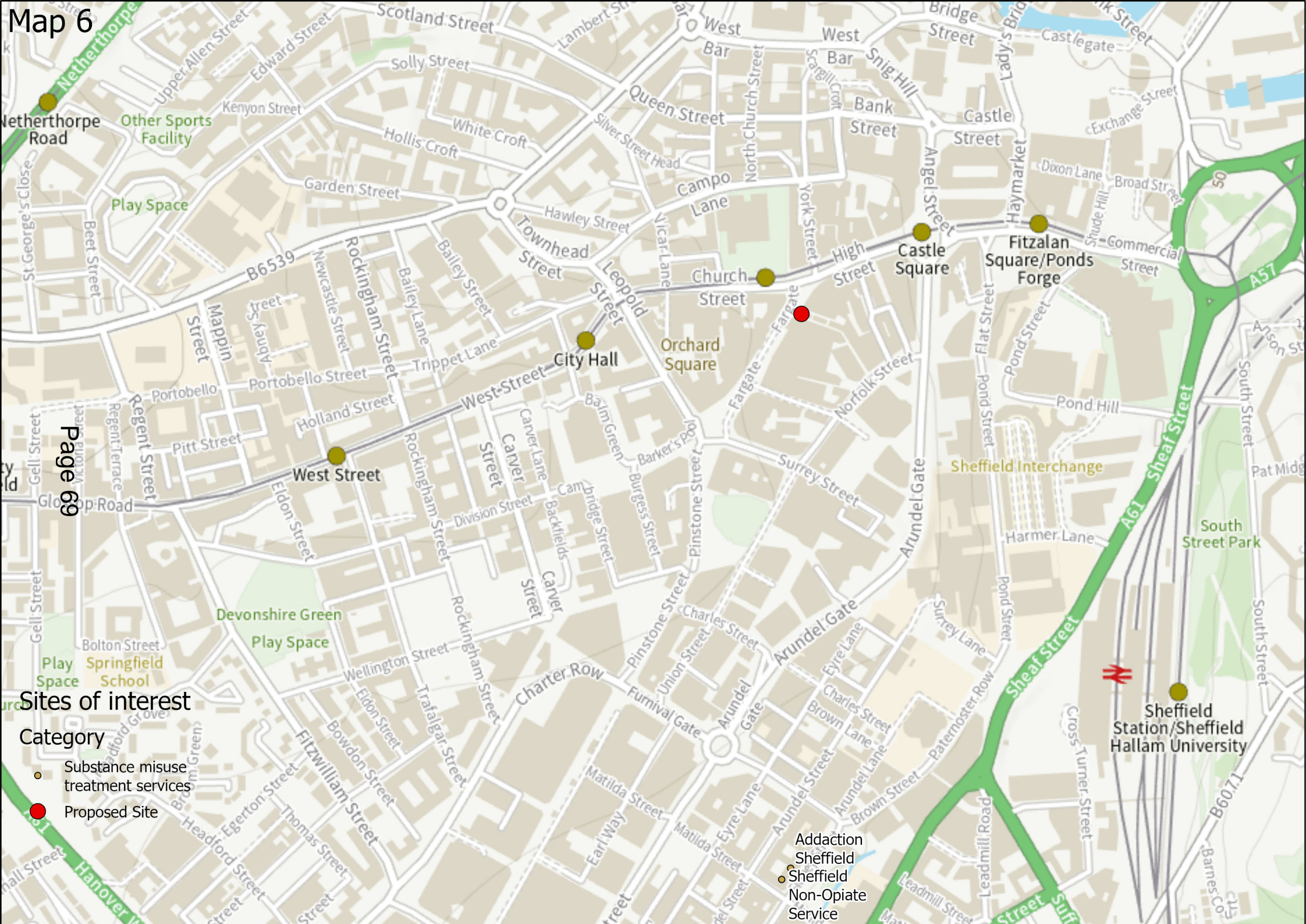
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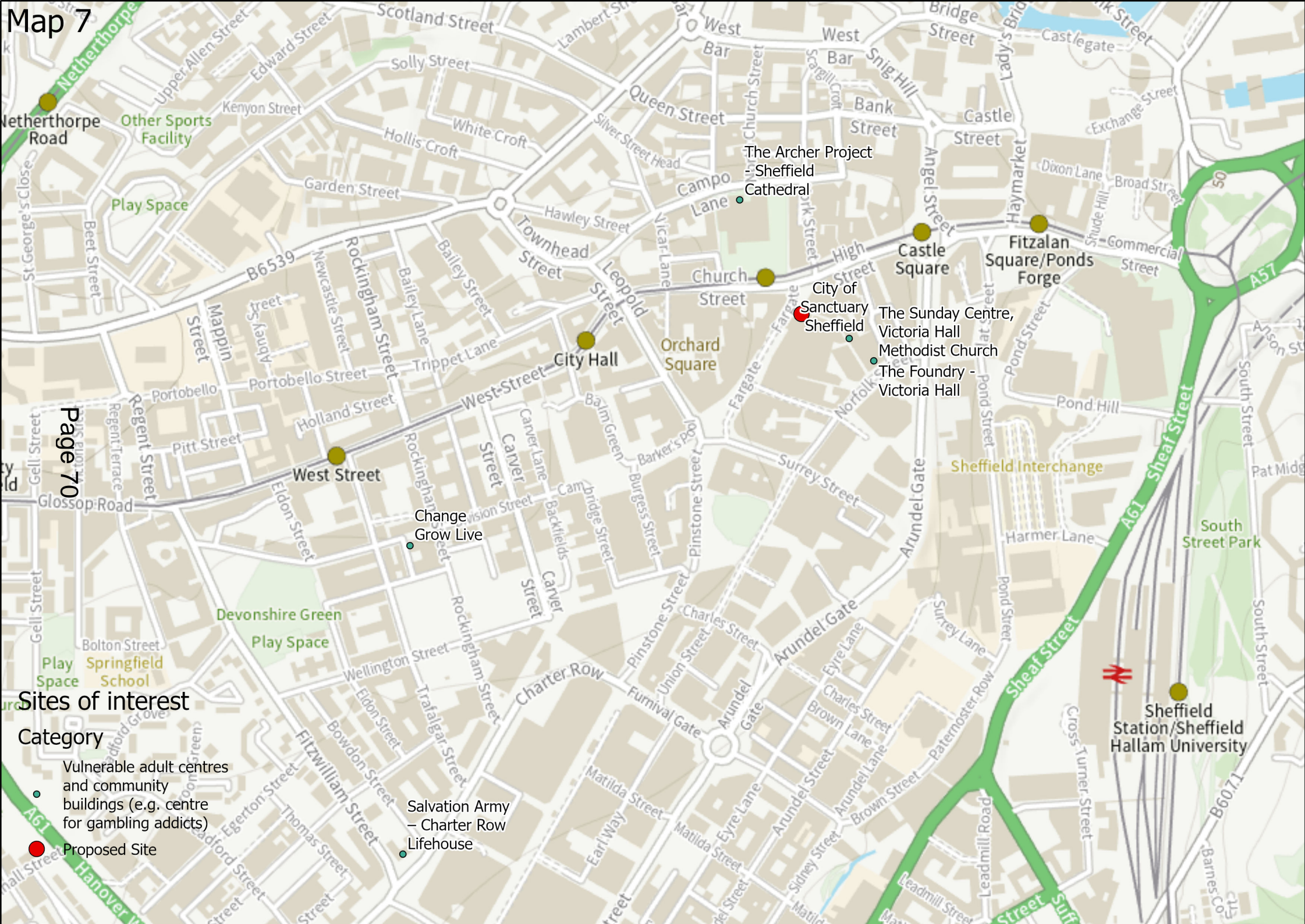


Sites of interest

Category

- Substance misuse treatment services
- Proposed Site

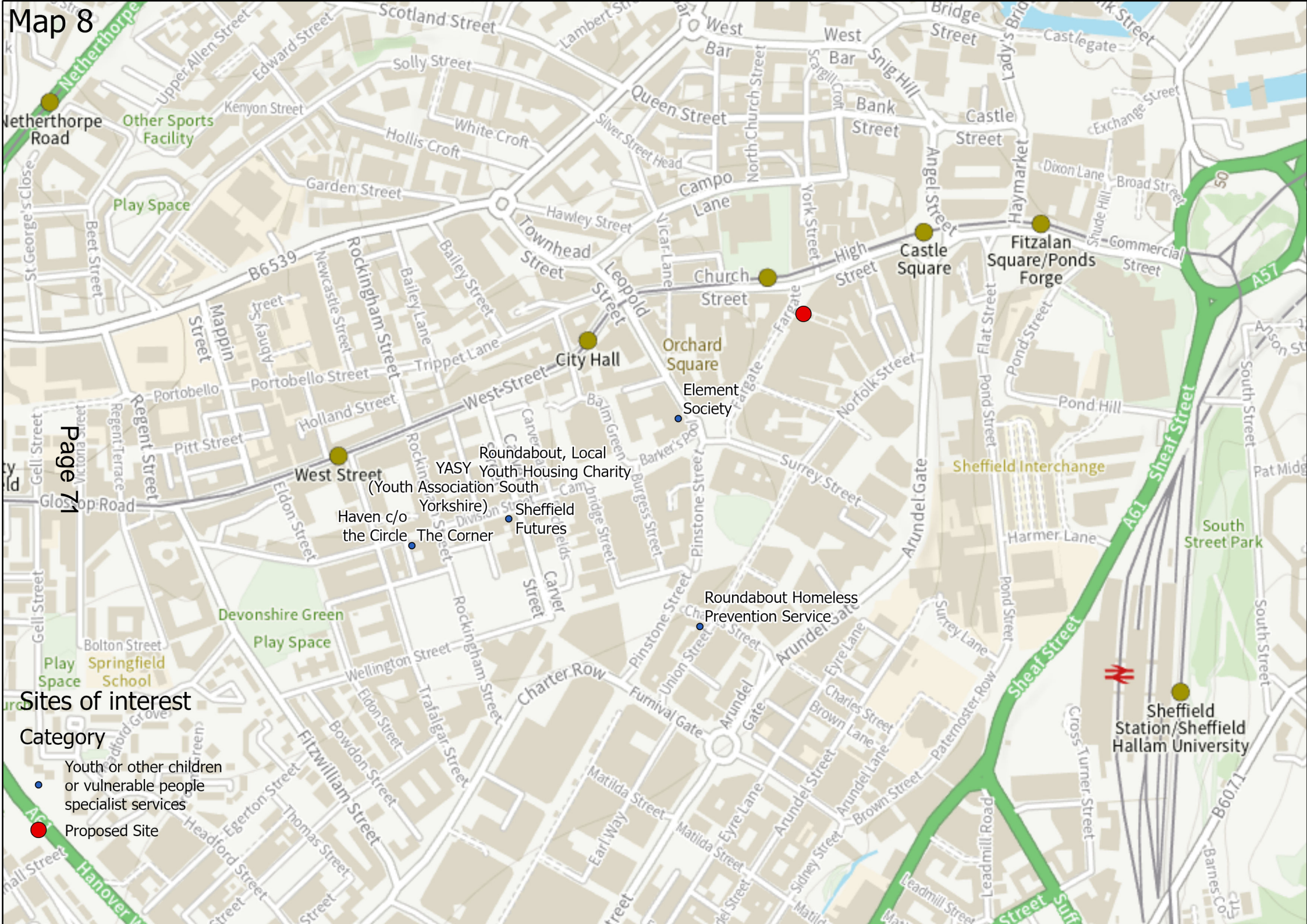
Addaction Sheffield Non-Opiate Service



Sites of interest

Category

- Vulnerable adult centres and community buildings (e.g. centre for gambling addicts)
- Proposed Site
- Salvation Army – Charter Row Lifehouse



Sites of interest

Category

- Youth or other children or vulnerable people specialist services
- Proposed Site

Appendix 'E'

Notices of hearing, regulations and hearing procedure

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: [REDACTED] on behalf of Director of Public Health

Sent via email: [REDACTED]

The Sheffield City Council being the licensing authority, on the 16th of August 2023 received an application for a premises licence in respect of the premises known as;

Royal Amusements, 9 Fargate, Sheffield, S1 2HD

During the consultation period, the Council received representations from the following interested parties:

- **Director of Public Health Office – Sheffield City Council**
- **South Yorkshire Police**
- **Green Party City Ward Councillors, Cllr Ruth Mersereau & Cllr Martin Phipps**
- **ChangingSheff – Residents Association**
- **Victoria Hall Methodist Church**
- **The Foundry Victoria Hall**
- **The Cathedral Church of St Peter & St Paul**
- **1 x Local Resident – A Walton**

The Council now **GIVES YOU NOTICE** that the representations will be considered at a hearing to be held at **Sheffield Town Hall on Monday 6th of November 2023 at 10.00am**; following which the Council will issue a notice of determination of the application.

The documents which accompany this notice are the relevant representations which have been made.

The particular points on which the Council considers that it will want clarification at the hearing from a party are as follows:

- 1) The representation you have made with reference to these particular premises and the licensing objectives / SCC's Statement of Principles (Gambling Policy)/ Gambling Commission Guidance or the relevant codes of practice.
- 2) You may also be asked questions by the parties to the hearing, relating to your representation.

Please complete the attached 'Notice of Attendance Form' and return it to: **Licensing Service, Sheffield City Council, Block C Staniforth Road Depot, Staniforth Road, Sheffield, S9 3HD** within five (5) working days before the day or the first day on which the hearing is to be held.

Dated: 17th October 2023

Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: **South Yorkshire Police**

Sent via email: [REDACTED]

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Dated: 17th October 2023

Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

Notice of hearing of representations in respect of the following application: GA05 Premises Licence Application – Adult Gaming Centre

To: **Cllr Ruth Mersereau & Cllr Martin Phipps – Green Party City Ward Councillors**

Sent via email: ruth.mersereau@councillor.sheffield.gov.uk
martin.phipps@councillor.sheffield.gov.uk

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Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: **Mr Peter Sephton on behalf of ChangingSheff Residents Association**

Sent via email: [REDACTED]

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Licensing Strategy and Policy Officer

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: **Rev Jonathan Haigh on behalf of Victoria Methodist Church**

Sent via email: [REDACTED]

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Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

Please address any communications to: Licensing Service, Sheffield City Council, Block C Staniforth Road Depot Staniforth Road Sheffield S9 3HD. licensing@sheffield.gov.uk

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: **Ms Rose Durant on behalf of the Foundry Victoria Hall**

Sent via email: [REDACTED]

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- **Green Party City Ward Councillors, Cllr Ruth Mersereau & Cllr Martin Phipps**
- **ChangingSheff – Residents Association**
- **Victoria Hall Methodist Church**
- **The Foundry Victoria Hall**
- **The Cathedral Church of St Peter & St Paul**
- **1 x Local Resident – A Walton**

The Council now **GIVES YOU NOTICE** that the representations will be considered at a hearing to be held at **Sheffield Town Hall on Monday 6th of November 2023 at 10.00am**; following which the Council will issue a notice of determination of the application.

The documents which accompany this notice are the relevant representations which have been made.

The particular points on which the Council considers that it will want clarification at the hearing from a party are as follows:

- 1) The representation you have made with reference to these particular premises and the licensing objectives / SCC's Statement of Principles (Gambling Policy)/ Gambling Commission Guidance or the relevant codes of practice.
- 2) You may also be asked questions by the parties to the hearing, relating to your representation.

Please complete the attached 'Notice of Attendance Form' and return it to: **Licensing Service, Sheffield City Council, Block C Staniforth Road Depot, Staniforth Road, Sheffield, S9 3HD** within five (5) working days before the day or the first day on which the hearing is to be held.

Dated: 17th October 2023

Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

Please address any communications to: Licensing Service, Sheffield City Council, Block C Staniforth Road Depot Staniforth Road Sheffield S9 3HD. licensing@sheffield.gov.uk

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: **Mr Jason Carr on behalf of The Cathedral Church of St Peter & St Paul**

Sent via email: [REDACTED]

The Sheffield City Council being the licensing authority, on the 16th of August 2023 received an application for a premises licence in respect of the premises known as;

Royal Amusements, 9 Fargate, Sheffield, S1 2HD

During the consultation period, the Council received representations from the following interested parties:

- **Director of Public Health Office – Sheffield City Council**
- **South Yorkshire Police**
- **Green Party City Ward Councillors, Cllr Ruth Mersereau & Cllr Martin Phipps**
- **ChangingSheff – Residents Association**
- **Victoria Hall Methodist Church**
- **The Foundry Victoria Hall**
- **The Cathedral Church of St Peter & St Paul**
- **1 x Local Resident – A Walton**

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The documents which accompany this notice are the relevant representations which have been made.

The particular points on which the Council considers that it will want clarification at the hearing from a party are as follows:

- 1) The representation you have made with reference to these particular premises and the licensing objectives / SCC's Statement of Principles (Gambling Policy)/ Gambling Commission Guidance or the relevant codes of practice.
- 2) You may also be asked questions by the parties to the hearing, relating to your representation.

Please complete the attached 'Notice of Attendance Form' and return it to: **Licensing Service, Sheffield City Council, Block C Staniforth Road Depot, Staniforth Road, Sheffield, S9 3HD** within five (5) working days before the day or the first day on which the hearing is to be held.

Dated: 17th October 2023

Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

Please address any communications to: Licensing Service, Sheffield City Council, Block C Staniforth Road Depot Staniforth Road Sheffield S9 3HD. licensing@sheffield.gov.uk

**Notice of hearing of representations in respect of the following application:
GA05 Premises Licence Application – Adult Gaming Centre**

To: **Ms Ann Walton**

Sent via email: [REDACTED]

The Sheffield City Council being the licensing authority, on the 16th of August 2023 received an application for a premises licence in respect of the premises known as;

Royal Amusements, 9 Fargate, Sheffield, S1 2HD

During the consultation period, the Council received representations from the following interested parties:

- **Director of Public Health Office – Sheffield City Council**
- **South Yorkshire Police**
- **Green Party City Ward Councillors, Cllr Ruth Mersereau & Cllr Martin Phipps**
- **ChangingSheff – Residents Association**
- **Victoria Hall Methodist Church**
- **The Foundry Victoria Hall**
- **The Cathedral Church of St Peter & St Paul**
- **1 x Local Resident – A Walton**

The Council now **GIVES YOU NOTICE** that the representations will be considered at a hearing to be held at **Sheffield Town Hall on Monday 6th of November 2023 at 10.00am**; following which the Council will issue a notice of determination of the application.

The documents which accompany this notice are the relevant representations which have been made.

The particular points on which the Council considers that it will want clarification at the hearing from a party are as follows:

- 1) The representation you have made with reference to these particular premises and the licensing objectives / SCC's Statement of Principles (Gambling Policy)/ Gambling Commission Guidance or the relevant codes of practice.
- 2) You may also be asked questions by the parties to the hearing, relating to your representation.

Please complete the attached 'Notice of Attendance Form' and return it to: **Licensing Service, Sheffield City Council, Block C Staniforth Road Depot, Staniforth Road, Sheffield, S9 3HD** within five (5) working days before the day or the first day on which the hearing is to be held.

Dated: 17th October 2023

Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

Please address any communications to: Licensing Service, Sheffield City Council, Block C Staniforth Road Depot Staniforth Road Sheffield S9 3HD. licensing@sheffield.gov.uk

Notice of hearing of representations in respect of the following application:

GA05 Premises Licence Application – Adult Gaming Centre

To Mr Mohammed Yousaf

Sent via email: [REDACTED]

The Sheffield City Council being the licensing authority, on the 16th of August 2023 received an application for a premises licence in respect of the premises known as;

Royal Amusements, 9 Fargate, Sheffield, S1 2HD

During the consultation period, the Council received representations from the following interested parties:

- **Director of Public Health Office – Sheffield City Council**
- **South Yorkshire Police**
- **Green Party City Ward Councillors, Cllr Ruth Mersereau & Cllr Martin Phipps**
- **ChangingSheff – Residents Association**
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The Council now **GIVES YOU NOTICE** that the representations will be considered at a hearing to be held at **Sheffield Town Hall on Monday 6th of November 2023 at 10.00am**; following which the Council will issue a notice of determination of the application.

The documents which accompany this notice are the relevant representations which have been made.

The particular points on which the Council considers that it will want clarification at the hearing from a party are as follows:

- 1) Your response to the representations made, upon which you may ask and be asked questions by the parties to the hearing.
- 2) You may also be asked questions by the parties to the hearing, relating to your application for a licence.

Please complete the attached form LAR1 and return it to: **Licensing Service, Sheffield City Council, Block C Staniforth Road Depot, Staniforth Road, Sheffield, S9 3HD** within five (5) working days before the day or the first day on which the hearing is to be held.

Dated: 17th October 2023

Signed: Shimla Finch

The officer appointed for this purpose
Licensing Strategy and Policy Officer

Please address any communications to: Licensing Service, Sheffield City Council, Block C Staniforth Road Depot Staniforth Road Sheffield S9 3HD. licensing@sheffield.gov.uk

NOTES

Right of attendance, assistance and representation

A party may attend the hearing and may be assisted or represented by any person, whether or not that person is legally qualified.

The hearing will generally take place in public. However, the Sub-Committee may exclude the public from all or part of a hearing where it considers that the public interest in so doing outweighs the public interest in the hearing, or that part of the hearing, taking part in public. In such circumstances, a party and any person assisting or representing a party may be treated as a member of the public. The Sub-Committee will exclude the public (and the parties and their representatives) during the decision making process.

The Sub-Committee may require any person attending the hearing who in its opinion is behaving in a disruptive manner to leave the hearing, and may refuse to permit that person to return, or permit him to return only on such conditions as the Sub-Committee may specify. However, such a person may, before the end of the hearing, submit to the Sub-Committee in writing any information which he would have been entitled to give orally had he not been required to leave.

Representations and supporting information

At the hearing a party shall be entitled to:

(a) Give further information as applicable in response to a point upon which notice has been given to that party that clarification is required. (Note – if such clarification is required from a party this will have been indicated in the Notice of Hearing).

(b) Question any other party, but only if given permission by the Sub-Committee; and

(c) Address the Sub-Committee

Failure of parties to attend the hearing

If a party has given notice that he does not intend to attend or be represented at a hearing, the hearing may proceed in his absence.

If a party who has not so indicated fails to attend or be represented at a hearing, the Sub-Committee may, where it considers it to be necessary in the public interest, adjourn the hearing to a specified date, or hold the hearing in the party's absence. If the hearing proceeds in a party's absence, the Sub-Committee will consider and give appropriate weight to the application, representation or notice given by that party in their absence.

Representations and Evidence

A party who wishes to rely on information or documentary evidence that has not been submitted in advance of the issue of the Notice of Hearing should ensure that such information or evidence, together with sufficient copies for all the parties, is submitted to the Licensing Authority as soon as possible before the day of the hearing.

Parties are reminded that documentary or other information submitted on the day of the hearing may only be taken into account with the consent of all the other parties.

A party who wishes to produce audio/visual evidence should make such evidence available as soon as practical, and should give a minimum of two clear working days notice to the Licensing Authority to facilitate arrangements for the appropriate equipment to be available at the hearing.

Procedure at hearing

A summary of the procedure that will normally be followed at the hearing is enclosed.

It should be noted that this is a general procedure intended to cover matters that will normally be applicable at all hearings.

However, depending on the circumstances of each individual case, it is recognised that other issues may need to be considered as preliminary points at the hearing. These may include (but are not limited to):

- Whether to proceed in the absence of a party
- Whether to admit new documents/information submitted at the hearing
- Whether it is in the public interest to exclude members of the public from the hearing or any part of the hearing (other than the decision making process)
- Whether any party wished to withdraw representations previously submitted

Special Needs

Any person who intends to attend a hearing and who has special needs, for example in connection with access, language, hearing or vision, should inform the Licensing Authority as soon as practical prior to the day of the hearing, so that appropriate provision or arrangements may be made.

GAMBLING ACT 2005

Premises: Royal Amusements, 9 Fargate, Sheffield, S1 2HD
Hearing Date: Monday 6th November 2023
Application Type: Grant of Premises Licence – Adult Gaming Centre

NOTICE OF ATTENDANCE FORM

Notice of actions following receipt of notice of hearing

To **Licensing Service,
Sheffield City Council
Block C Staniforth Road Depot
Staniforth Road
Sheffield
S9 3HD**

I/We Mr Mohammed Yousaf

hereby confirm that we have received the Notice of Hearing dated 17th October 2023 and notify you as follows **(please complete)**:

I intend to attend the hearing on Monday 6th of November 2023 at 10.00am at Sheffield Town Hall.

I/We do not intend to attend the hearing.

I/We intend to be represented at the hearing by:

I/We consider the hearing to be unnecessary because:
.....

I/We request thatshould appear at the hearing and set out below the point or points on which this person may be able to assist the authority in relation to this application, representations or notice of the party making the request.

Dated: Signed.....

Please see Regulations overleaf

Please complete this form and return it to:
Licensing Service, Sheffield City Council, Block C Staniforth Road Depot, Staniforth Road, Sheffield, S9 3HD.

licensing@sheffield.gov.uk

Regulations

Failure of parties to attend the hearing

10. (1) A relevant committee may proceed with a hearing in the absence of a party or a party's representative if the party has—
- (a) informed the committee that he does not intend to attend or be represented at the hearing (and has not subsequently advised the committee otherwise);
 - (b) failed to inform the committee whether he intends to attend or be represented at the hearing; or
 - (c) left the hearing in circumstances enabling the committee reasonably to conclude that he does not intend to participate further.
- (2) If a party has indicated that he does intend to attend or be represented at the hearing, but fails to so attend or be so represented, the relevant committee may—
- (a) adjourn the hearing to a specified date if it considers it to be in the public interest, or
 - (b) proceed with the hearing in the party's absence.
- (3) Where the hearing proceeds in the absence of a party, the relevant committee must consider at the hearing the application or representations made by that party.
- (4) Where, under this Regulation, the relevant committee adjourns the hearing to a specified date it must, as soon as reasonably practicable, notify the parties of the date, time and place to which the hearing has been adjourned.

Hearings to be public

8. (1) Subject to paragraph (2), the hearing must take place in public.
- (2) A relevant committee may direct that all or part of a hearing must be in private if it is satisfied that it is necessary in all the circumstances of the case, having regard to—
- (a) any unfairness to a party that is likely to result from a hearing in public; and
 - (b) the need to protect as far as possible, the commercial or other legitimate interests of a party.

Proceedings of a relevant committee in conducting a hearing

9. (1) Subject to regulations 8 and 11, a relevant committee must permit a party to attend a hearing and be assisted or represented by any person whether or not that person is legally qualified.
- (2) At the beginning of the hearing the relevant committee must explain the procedure that it proposes to follow in conducting the hearing.
- (3) In conducting a hearing the relevant committee must ensure that each party is given the opportunity to—
- (a) address the relevant committee on any matter that is relevant to the application or review, or any representations made on the application or review;
 - (b) call witnesses to give evidence on any matter that is relevant to the application or review, or any representations made on the application or review;
 - (c) provide further information on, or explanation of, any matter on which the relevant committee has indicated that it will want further clarification under regulation 6(1)(j).
- (4) In conducting a hearing the relevant committee must also—
- (a) permit any party to question any other party or person representing a party on any matter that is relevant to the application or review, or any representations made on the application or review, where the relevant committee considers that in all the circumstances it is appropriate to do so; and
 - (b) take into consideration documentary or other information in support of the application or representations produced by a party—
 - (i) before the hearing; or
 - (ii) at the hearing, with the consent of all the other parties attending the hearing.
- (5) Without prejudice to paragraphs (3) and (4), a hearing must be conducted so that it takes the form of a discussion led by the relevant committee, and the committee must not permit any cross-examination unless it considers that cross-examination is required for it properly to consider the application or representations made by any party.

Gambling Act 2005 – Hearing Procedure – Regulation 9

This procedure has been drawn up in accordance with the Gambling Act 2005 to assist those parties attending Licensing Committee hearings.

1. The hearing before the Council is Quasi Judicial.
 2. The Chair of the Licensing Committee will introduce the Committee and ask officers to introduce themselves.
 3. The Chair will ask the applicants to formally introduce themselves.
 4. The Solicitor to the Committee will outline the procedure to be followed at the hearing.
 5. Hearing Procedure:-
 - (a) The Licensing Officer will introduce the report.
 - (b) Questions concerning the report can be asked both by Members and the applicant.
 - (c) The Licensing Officer will introduce in turn representatives for the Responsible Authority and Interested Parties who will be asked to detail their relevant representations.
 - (d) Members may ask questions of those parties
 - (e) With the leave of the Chair the applicant or his representative may cross examine the representatives of the Responsible Authorities and Interested Parties.
 - (f) The applicant/licensee (or his/her nominated representative) will then be asked to:-
 - (i) detail the application;
 - (ii) provide clarification on the application and respond to the representations made.
 - (g) The applicant/licensee (or his/her nominated representative) may then be asked questions by members and with the leave of the Chair from the other parties present.
 - (h) The applicant will then be given the opportunity to sum up the application.
 - (i) The Licensing Officer will then detail the options.
 - (j) There will then be a private session for members to take legal advice and consider the application.
 6. The decision of the Licensing Committee will be given in accordance with the requirements of the Gambling Act 2005 and regulations made there under.
- NB:
- 1) At any time in the Licensing Process Members of the Committee may request legal advice from the Solicitor to the Committee. This advice may be given in open session or in private.
 - 2) The Committee Hearing will be held in public unless and in accordance with the Regulations the Committee determine that the public should be excluded.